



The Corporation of the District of Saanich

Report

To: Mayor and Council

From: Sharon Hvozdzanski, Director of Planning

Date: March 9, 2022

Subject: Strategic Official Community Plan Update - Terms of Reference
File: 2330-25 • Official Community Plan – Review 2022

RECOMMENDATION

That Council endorse the Terms of Reference for the Strategic Official Community Plan (OCP) Update.

PURPOSE

The purpose of this Report is to provide Council with an overview of the nature and scope of the proposed focused update of the OCP, and seek Council's endorsement of the Terms of Reference (see Attachment A).

This report also provides the results of the high level progress evaluation of OCP implementation and feedback on the implications of adopting the One Planet Saanich and/or Doughnut Economics principles as a guiding framework for this update. The findings of this work are incorporated into the Terms of Reference.

BACKGROUND

Council Direction

At the Committee of the Whole meeting on December 13, 2021, the following motions were made and carried to initiate the Strategic OCP Update project:

“That it be recommended that Council direct staff to undertake a strategic and focused update of the Official Community Plan (General Plan) as outlined in the report of the Director of Planning dated October 13, 2021, and that prior to beginning it, report back to Council with:

- Draft terms of reference outlining the proposed scope, timeline, and public engagement approach;
- Results from a high level progress evaluation of the existing Official Community Plan's implementation; and
- Feedback on the viability of adopting the One Planet Saanich and/or Doughnut Economics principles as a guiding framework.”

“That it be recommended that Council allocate \$80,000 from the Council Strategic Initiative Contingency to fund the strategic update of the Official Community Plan (General Plan).”

This Report provides a response to the above motions.

In addition, at the October 18, 2021 Council Meeting a memo from the Healthy Saanich Advisory Committee dated September 15, 2021 was discussed. This memo recommended that Council broaden their existing commitment to a Climate Action Plan and build on their ongoing work on a Resilient Saanich initiative and related issues (including Healthy Saanich itself) by expanding their scope of action and creating a One Planet Saanich Action Plan. In response to this memo and discussion, the following motion was carried:

“That the item, One Planet Region, be referred to staff to report on implications on existing plans and implementation actions underway.”

Given the integrated nature of the two motions and the status of the Official Community Plan as the principal legislative tool for guiding future growth and change in Saanich, this motion has also been addressed by this Report.

Official Community Plan (General Plan) – Overall Status

The existing Official Community Plan (OCP) was adopted in 2008. Since its adoption changes have included a revised Regional Context Statement, adoption of the Shelbourne Valley Action Plan and Uptown-Douglas Plan as appendices, inclusion of the Garden Suite Development Permit Area, and several other minor amendments, largely to bring the plan into alignment with Council decisions. Since the OCP was adopted several strategic initiatives and local plans were completed and endorsed by Council. This includes but is not limited to the; Housing Strategy, updated Climate Plan, and Active Transportation Plan. A significant component of the scope of the draft Terms of Reference will be to update the OCP to incorporate new data and recently adopted policy.

OCP Monitoring and Evaluation

Section 7.0 of the OCP - Taking Action & Tracking Progress outlines the current implementation and evaluation approach. The focus of this approach is to track progress towards meeting the goals of the OCP through the “Strategic Plan” process. This is currently occurring through a series of indicators linked with the Saanich Annual Report organized based on the goals of the strategic plan. This structure identifies short-term, medium-term, and long-term indicators. Other strategic plans related to OCP implementation, such as the Climate Plan, Active Transportation Plan, and Housing Strategy also identify (or are in the process of identifying) indicators to track progress.

OCP Guiding Framework for Sustainable Development

The OCP’s guiding framework is a three-pillar approach to sustainable development. This model, was based on the seminal work of the United Nations Brundtland Commission which integrates three fundamental components: the environment, society, and economy. The report “Our Common Future” released by the Brundtland Commission articulated the need for economic development to be done differently and for it to support social and environmental objectives without compromising the ability of future of generations to meet their own needs. This foundational work has been expanded on and adapted over time, but still forms the basis for much of the present day discussion around sustainability.

Adapted to the Saanich context, the OCP is structured around the **three sustainability pillars: environmental integrity; social well-being; and economic vibrancy**, which allows for strong integration across its different policy components. The OCP vision statement recognizes the paramountcy of a healthy natural environment, for without it, the other two components (social and economic) cannot be realized (see Figure 1). Along with the overarching vision for sustainable development, sub-visions for each of the three pillars have also been endorsed by Council.

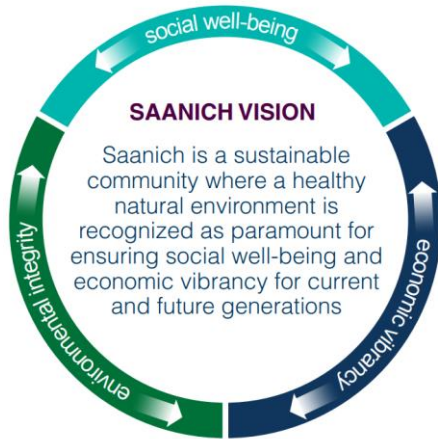


Figure 1: Saanich Vision & Framework for Sustainable Development

This vision and framework has been integrated into key Saanich plans and initiatives, and/or acts as their foundation, including the Climate Plan, the Active Transportation Plan, the Housing Strategy, and Council's 2019-2023 Strategic Plan.

DISCUSSION

OCP Progress Evaluation

In response to Council's motion, staff completed a high-level progress evaluation of the existing Official Community Plan's implementation. This evaluation focused on reviewing progress made under the policies in "Section 7: Taking Action & Tracking Progress" and providing updates on specific actionable policies contained in the remainder of the document. The results of this analysis are included as Attachment B: 2008 OCP Progress Evaluation. Overall substantial progress has been realized in many of the policy and program areas since the OCP was adopted. A majority of policies that identified a specific deliverable have been completed.

This analysis was supplemented by informal discussions with planning staff to consider the strengths and opportunities of the OCP based on current application and previous feedback received from Council and community stakeholders. This information will help inform the focused or strategic OCP Update. Included below is a high level summary of some of the strengths and opportunities identified in relation to the application of the current OCP.

Strengths

- The OCP's foundation in sustainable development as articulated by the Brundtland Commission is still very much relevant and underlies many of the discussions around sustainability today. This makes the three pillar approach a suitable foundation to act as a basis for the updated OCP, while enabling the inclusion of elements/lessons learned from from other models or approaches to sustainability.

- The OCP, and the companion Regional Growth Strategy, provides a clear growth framework with a focus on directing growth into centres and villages and supporting complete communities. This is further reinforced by strong policy maintaining the Urban Containment Boundary, limiting service line expansion, and protecting agricultural land and sensitive ecosystems.
- Council's Strategic Plan shares the OCP vision. The Annual Report indicators reinforce the link to the OCP. There is strong organizational uptake. Progress towards achieving this vision has been realized in a number of strategic program areas around the organization based on higher level OCP direction.
- The OCP is closely aligned with the Capital Region District's Regional Growth Strategy. Regional collaboration is integrated into several different plan areas.

Opportunities

- Content needs to be expanded on Indigenous history and culture, and we need to include recent initiatives that work towards reconciliation in collaboration with local First Nations governments, such as our Memorandum of Understanding with the WSÁNEĆ Leadership Council (WLC).
- There are opportunities to strengthen the overall framework for nodal and link planning (i.e. centres, villages, designated corridors) within the OCP; with a greater focus on formalizing corridors, enhancing access to and integration of alternative mobility options in conjunction with our growth centres and links, and strengthening our urban design guidelines to better ensure an attractive and energy efficient built environment. This work also involves creating a roadmap for identifying new nodes/links, and providing more clarity on the "complete community" concept.
- Greater clarity needs to be provided as to the goals and objectives for protecting the natural environment (in progress through the Resilient Saanich process). This will better support setting priorities and making decisions.
- Expanded direction on infill policy will help support decision making and set the stage for future detailed work to examine suitable housing opportunities in Neighbourhood areas, notably through Missing Middle Program development and area planning initiatives.
- Policies and maps would benefit from improved clarity and updated language/visuals to ensure policy intent is more easily understood. Current maps should be revised to align with other recent updates (e.g. frequent transit routes, active transportation network).

Working through the progress evaluation process further reinforced the importance of regular monitoring and tracking of the OCP with respect to implementing key policy objectives. While staff resources have been stretched thin over the years, (re)allocating sufficient resources to the ongoing maintenance of the OCP is essential. While OCP monitoring is currently linked with the Annual Report, staff have incorporated work to identify land use indicators and baseline data into the scope of the Strategic OCP Update. As part of this, an annual reporting mechanism will be proposed (links to other similar processes will be considered as part of the project) along with an approach for ongoing updates of the OCP as plans are updated and new strategic initiatives are completed.

Assessment of One Planet Living & Doughnut Economics Frameworks

In response to Council's motion, staff also completed an assessment of the viability of incorporating One Planet Saanich and/or Doughnut Economics principles as a guiding framework for the OCP update. The results of this work, including an overview of these two sustainability models are included as Attachment C. Based on this analysis, staff is recommending that the Strategic OCP Update incorporate specific priority opportunity areas that **are informed by**

these models rather, than adopting one of these models as a guiding framework. This approach recognizes the strong foundation provided by Saanich's current approach to sustainability and allows for some refinement while still maintaining the integrity of the OCP. This approach also avoids the triggering a formal and lengthy update of the entire OCP, as a result of altering the community generated vision and values embedded in the documents framework.

Four priority opportunity areas, as outlined in the draft Terms of Reference (Attachment A) were identified through this analysis.

- **Link the three-pillar approach to sustainable development with the ten principles of One Planet Living.** The One Planet Living approach provides added value to the current model through its strong connection to ecological and carbon footprint analysis (with the focus on living within the limits of the planet) and its power as an easy-to-understand action-oriented framework. Saanich has an existing relationship with One Planet BC to build on.
- **Expand the evaluation and monitoring component of the OCP. This focus on identifying meaningful indicators and tracking progress is a key element of both the One Planet Living and Doughnut Economic models.** As part of this work, develop metrics, identify data gaps, accelerate appropriate data collection and use this information to provide to inform the development of an updated ecocity footprint analysis every five years in order to reinforce the “one planet/ecological ceiling” aspects of the sustainability models. This work will be initiated as part of the Strategic OCP Update project, but a comprehensive ecocity footprint analysis would be completed outside the timeframe of this project.
- Review the OCP Social Well-being section and other relevant OCP policies with a focus on modernizing existing language and where appropriate incorporating best practices or identifying future areas of work. **These components touch on many of the areas associated with the social floor in the Doughnut Economics models and principles around “Health and Happiness”, “Equity and Local Economy” and “Culture and Community” in the One Planet Living model.**
- Reinforce the existing direction in the OCP to develop complete communities based around walkable neighbourhoods supported by transit and active / low carbon forms of transportation.

If Council would prefer to advance one of these other models as a guiding framework for the OCP a full update of the plan would be required. In this scenario, widespread engagement is recommended to develop a new vision statement and update community values within the context of the new guiding framework (followed by policy development and alignment of other strategic District-wide plans/initiatives). This process would require significantly more public consultation, analysis, resources and time than is associated with the Strategic OCP Update. An alternative to complete a full OCP update is discussed later in this Report.

One Planet Saanich Action Plan/One Planet Region

Further to this discussion, Council referred to Staff a motion to consider the implications of developing a One Planet Saanich Action Plan (October 13, 2021 meeting, motion included as Attachment D).

Staff have assessed the viability of incorporating One Planet Living as a guiding framework for the OCP. Saanich's strategic policy framework is structured around the OCP, which articulates the community's vision and values, and is closely linked with the Saanich Strategic Plan which identifies priorities. Based on this established linkage, incorporating One Planet Living into the OCP will have more of an impact on District-wide work than creating a separate stand-alone

One Planet Action Plan. As shown in Attachment C, the OCP is currently touching on many aspects of One Planet Living.

In response to the October 13, 2021 Council motion, Staff are recommending that the One Planet Living principles and the evaluation/monitoring considerations be integrated into the Strategic OCP Update as discussed above. This approach will help achieve Council’s objectives while building on existing strategic initiatives/priorities and using limited resources effectively.

DRAFT STRATEGIC OCP UPDATE TERMS OF REFERENCE

Project Objectives & Scope of Work

The Strategic OCP Update project will provide an updated OCP Bylaw dated 2023 (pending Council approval). The rationale for this strategic approach is to focus limited resources, in the areas where the most impact will be realized towards achieving desired outcomes as quickly as possible.

There are five core objectives for the Strategic OCP Update:

- 1) Update the OCP to incorporate recent work of Council – policy, plans and important discussions and partnerships with First Nations;
- 2) Integrate new demographic data and other relevant statistics;
- 3) Update the land use framework to include policy direction for “Corridors”, expand on missing middle housing/infill policy, update guidance on park components of a complete community, and emphasize walkable neighbourhoods;
- 4) Refine the OCP’s sustainable development framework; and,
- 5) Strengthen the monitoring and implementation components.

A detailed scope of work for each objective is included in the draft Terms of Reference (Attachment A). A comprehensive update of the vision statement and values guiding the OCP is not within the scope of this work.

Planning Process & Public Consultation

The Strategic OCP Update is intended to be completed within approximately 12 months (see Figure 2) over three phases, including Council consideration of the proposed 2023 OCP Bylaw.

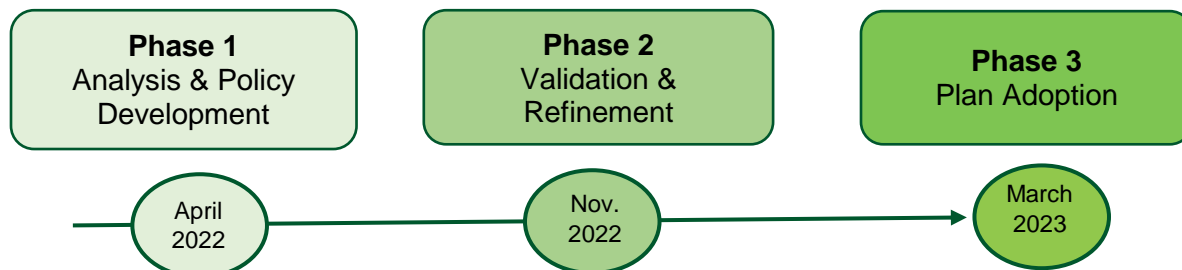


Figure 2: Strategic OCP Update - Project Timeline

The first phase (7 months) is focused on compiling and analyzing background information, incorporating elements of recently adopted plans and policy into the OCP, assessing best practices, and developing draft policy, maps/visuals, and processes as identified in the draft Terms of Reference. The second phase (4 months) provides an opportunity for internal and public review of the full draft OCP. The legislative process will occur in Phase 3 (2 months). This

includes additional external agency and government referrals, a Public Hearing, and Council consideration.

Community Engagement

The focused approach to the Strategic OCP Update is reflected in the planned consultation and engagement activities (see Table 1). Outreach will focus on informing members of the community and stakeholders about the broader project scope/process and on soliciting input on new policy changes within the project scope. The process will also provide the opportunity to review and provide input on the draft plan prior to Council consideration. This stage of review will include clear framing around the scope of the Strategic OCP Update. Where feedback is received outside the scope of this project it will be documented for potential consideration in future work.

Table 1: Strategic OCP Update - Level of Public Participation (IAP2)

Work Area	Level of Public Participation	Engagement Tools	Primary Engagement Goal
Phase 1: Analysis & Policy Development			
Work Area 1: Update OCP to align with recently adopted Council policy and plans	Inform	Notification letter to stakeholders (internal and external)	To raise awareness of the project, including timelines and future opportunities to provide input
Work Area 2: Integrate new demographic data and other relevant statistics	Inform	Website updates	Awareness
Work Area 3: Update the land use framework (specific areas)	Inform Consult	Online survey Social media Stakeholder meetings	To raise awareness and receive feedback from stakeholders and the public on draft concepts related to new policy areas
Work Area 4: Refine sustainable development framework	Inform	Website updates	Awareness
Work Area 5: Strengthen the monitoring and implementation components	Inform	Website updates	Awareness
Phase 2: Validation & Refinement			
All work areas	Inform Consult	Open houses, social media, stakeholder meetings, online engagement, advisory committee meetings	To receive feedback from the public on the draft OCP plan (recognizing focused scope of work)

Phase 3: Plan Adoption			
All work areas	Inform	Public Hearing, media, social media	To inform the public of the final Draft OCP Plan and how to make submissions to Council

ALTERNATIVES

Should Council decide not to endorse the draft Strategic OCP Update Terms of Reference as proposed, alternatives for Council's consideration include:

1. Modify the Scope of the Strategic OCP Update

Should Council wish, they could make modifications to the scope of the Strategic OCP Update. The magnitude of these changes would guide the appropriate process and whether a Report back from Staff would be required.

Minor changes to the Terms of Reference could be incorporated at the Committee of the Whole meeting. More significant changes would require consideration of whether additional internal and external consultation and technical analysis is required, and other potential implications. Should Council direct Staff to incorporate more significant changes, Staff would recommend that a Supplemental Report be developed to assess potential budget and timeline implications.

2. Complete a full update of the Official Community Plan (OCP) (General Plan).

Should Council wish, they could direct Staff to undertake a full update of the OCP. This would be required should there be a desire to re-visit the OCP's vision or undertake substantial changes to the OCP's fundamentals. This level of project would require a multi-year timeline and a significant increase in budget and resources. A full OCP update would require significant community engagement at several decision points during the process. It will also draw heavily on other areas of the organization due to the level of internal input and review, and impact resources available for Centre, Corridor and Village plans.

FINANCIAL IMPLICATIONS

Council allocated \$80,000 from the Council Strategic Initiative Contingency to fund the Strategic OCP Update at its December 13, 2021 meeting. This allocation of budget is consistent with the resources needed to complete the scope of work identified in the Terms of Reference. Council directed changes to the scope of the update process, may necessitate amending the budget.

STRATEGIC PLAN IMPLICATIONS

As the OCP is one of the fundamental elements guiding the Strategic Plan, the update of the OCP will help ensure optimal alignment between the OCP and the District of Saanich's policy framework. This alignment would be achieved through incorporating recent policy plans/strategies into the OCP and refining the sustainability framework.

INTERDEPARTMENTAL IMPLICATIONS

The Strategic OCP Update will have some implications for organizational workloads, but will be limited due to the focused scope. Consultation with Engineering, Parks, Recreation and Culture, Finance, and Corporate Services will be undertaken to integrate completed plans/initiatives and ensure new policy areas are adequately addressed.

PLANNING IMPLICATIONS

Official Community Plan (OCP)

The OCP outlines the collective vision for growth and change in the District of Saanich based on the fundamental values and goals of the community. It provides an overarching framework for other District of Saanich plans, policies, and initiatives, including the 2019-2023 Strategic Plan which shares the same vision statement as the OCP. As the OCP is a legally binding document under the BC Local Government Act, other District of Saanich plans, policies, and initiatives must be consistent (or at minimum not in direct conflict) with the vision and policy direction articulated within it.

Alignment with other Saanich Plans and Policies

The last update of the OCP was completed in 2008. As noted above, several strategic plans and initiatives have been completed since this time. Work Area 1 for this project consists of updating the OCP to incorporate any changes from recent District-wide work. While all these plans and initiatives are consistent with the general direction in the OCP, some may have expanded or refined the OCP direction through more focused subject specific planning.

Planning for Centres, Corridors, and Villages (CCV) will be happening concurrently with the Strategic OCP Update (pending Council approval of the proposed workplan). While the OCP will be looking at updating the land use framework to include high level policy direction for “Corridors” District-wide, the CCV process will be completing the detailed local scale planning for specific corridors. The planned public and stakeholder consultation for the different processes reflects their different focus areas.

Local Government Act

The “Local Government Act” (s.475) outlines specific consultation requirements for an update to an Official Community Plan. In addition to the public consultation components outlined in the project Terms of Reference, Table 2 provides details on how the District of Saanich will undertake consultation with specific parties identified in the legislation. Given the focused scope of the OCP Update, widespread consultation consistent with a full OCP Update will not be undertaken. Instead the focus will be on notification, awareness raising and focused engagement with stakeholders, as relevant to the subject matter.

Table 2: Consultation Details for Specific Parties identified in S.475 of the Local Government Act

Board of any Regional district that is adjacent to the area covered by the plan	No regional districts are impacted
The council of any municipality that is adjacent to the area covered by the plan	Notice at start of project outlining scope of work. Draft plan circulated for review and comment.
First Nations	Notice at start of project outlining scope of work. Draft plan circulated for review and comment.
Boards of education, greater boards and improvement district boards	Notice given to School District 61 and 63. Targeted meetings to discuss direction as appropriate. Draft plan circulated for review and comment.
Provincial and federal governments and their agencies	Notice given to Ministry of Transportation and Infrastructure and BC Transit. Targeted meetings to discuss direction as appropriate. Draft plan circulated for review and comment.

Agricultural Land Commission	Notice at start of project outlining scope of work. Draft plan circulated for review and comment.
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CONCLUSION

The proposed Strategic OCP update would run approximately 12 months and be organized around five objectives, which focus on integrating recently adopted plans, refreshing demographic information, updating the land use framework, refining the sustainable development framework, and enhancing monitoring and implementation guidance. The level of public and internal consultation reflects the focused scope of the project. The proposed approach and timeline would see the updated 2023 OCP Bylaw brought before Council for consideration in spring 2023.

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AW/jsp

Attachments Attachment A: Strategic OCP Update – Terms of Reference
Attachment B: 2008 OCP Progress Evaluation
Attachment C: Assessment of Sustainability Frameworks
Attachment D: Council Motion – One Planet Framework

ADMINISTRATOR’S COMMENTS:

I endorse the recommendation from the Director of Planning.

Brent Reems, Chief Administrative Officer



Attachment A:

Strategic Official Community Plan Update - Terms of Reference

March 8, 2022




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1. PURPOSE

The purpose of the Strategic OCP Update is to complete several important policy updates to the Official Community Plan (General Plan) Bylaw within a focused scope. These changes will provide alignment with recent District-wide work, update demographic data and mapping, incorporate policy direction for corridors and enhance complete community policies. The changes will also review the approach to on-going monitoring and implementation and refine the OCP's sustainable development framework. Together these updates will provide consistent and clear policy direction to guide growth and change within Saanich.

2. BACKGROUND AND CONTEXT

The Saanich Official Community Plan (OCP) is the principal legislative tool for guiding future growth and change in Saanich. The OCP establishes a collective vision for the sustainable development of Saanich based on the fundamental values and goals of the community. The OCP was adopted in 2008. Since its adoption, changes have included a revised Regional Context Statement, adoption of the Shelbourne Valley Action Plan and Uptown-Douglas Plan as appendices, inclusion of the Garden Suite Development Permit Area and several other minor amendments, largely to bring the plan into alignment with Council decisions. The OCP provides an overarching framework for other city plans, policies, and initiatives, including the 2019-2023 Strategic Plan which shares the same vision statement as the OCP. It is a legally binding document and decisions made within its scope are required to conform to its policy direction. The OCP is required to be consistent with the Capital Regional District Regional Growth Strategy (RGS). The RGS Context Statement, included as Section 7.3 within the OCP, outlines how the plan conforms to the RGS.

Since the current OCP was adopted, several strategic initiatives and local plans were completed, are nearing completion, or were endorsed by Council. These include, but are not limited to the:

- Housing Needs Report;
- Housing Strategy;
- Climate Plan: 100% Renewable and Resilient Saanich;
- Active Transportation Plan;
- Agriculture and Food Security Plan;
- Secondary Suite Regulations;
- Garden Suite Program;
- Electrical Mobility Strategy;
- Development Approvals Process Review;
- Shelbourne Valley Action Plan;
- Saanich/W̱SÁNÉC Leadership Council Memorandum of Understanding;
- Uptown Douglas Plan;
- Cordova Bay Local Area Plan (going to Public Hearing); and
- Draft Cadboro Bay Local Area Plan.

In addition, several important initiatives are underway including the Resilient Saanich / Biodiversity Conservation Strategy, the Diversity, Equity and Inclusion Strategic Plan, the Community Amenity Contribution and Inclusionary Housing Program and an update to the Active Transportation Plan. Planning for Centres, Corridors, and Villages (CCV) will be initiated concurrently with the Strategic OCP Update, pending Council approval of the CCV work plan. A new Strategic Plan is also scheduled for 2023. Further work with local First Nations government is underway as part of reconciliation efforts.

More recent demographic data and growth/employment projections are also available now. The Federal 2021 Census data will be available in phased releases throughout 2022.

The Strategic OCP update will incorporate outcomes from completed initiatives and strengthen linkages to in progress and planned initiatives/planning processes. Also, to ensure the OCP remains current, a new process will be developed for updating the OCP as future initiatives and plans are completed and new demographic data is released.

3. PROJECT OBJECTIVES

The Strategic OCP Update project will provide an updated OCP Bylaw dated 2023 (pending Council approval). There are five core objectives for the Strategic OCP Update:

- 1) Update the OCP to incorporate recently adopted Council policy, plans and important discussions and partnerships with First Nations;
- 2) Integrate new demographic data and other relevant statistics;
- 3) Update the land use framework to include policy direction for “Corridors”, expand on missing middle housing / infill policy and emphasize walkable neighbourhoods;
- 4) Refine the OCP’s sustainable development framework; and,
- 5) Strengthen the monitoring and implementation components.

4. SCOPE OF WORK

The Strategic OCP Update will apply a focused approach within a one-year time frame to address five work areas (detailed below). The rationale for this strategic approach is to focus limited resources in the areas where the biggest impact towards achieving desired outcomes will be realized. Updating the vision statement and values guiding the OCP is not within the scope of this work.

Work Area 1- Update the OCP to incorporate recently adopted Council policy and plans

- Update policy and applicable maps to incorporate adopted District-wide plans and on-going strategic initiatives. These include but are not limited to:
 - Climate Plan;
 - Housing Strategy;
 - Active Transportation Plan
 - Electrical Mobility Strategy;
 - Development Approvals Process Review;

- Uptown-Douglas Plan;
- Shelbourne Valley Action Plan;
- Resilient Saanich/Biodiversity Conservation Strategy;
- Saanich/WSÁNÉC Leadership Council Memorandum of Understanding; and
- Cordova Bay and Cadboro Bay Local Area Plan updates.
- Monitor ongoing strategic initiatives such as Resilient Saanich and the Diversity, Equity Inclusion Strategic Plan and update the OCP as appropriate.
- Other formatting updates as needed to improve clarity (e.g. photos, illustrations, document structure, numbering)

Work Area 2- Integrate new demographic data and other relevant statistics

- Update demographic data based on the 2021 Federal Census
- Incorporate other relevant data sources as appropriate
- Update context sections where information is outdated

Work Area 3 – Update land use framework to include policy direction for “Corridors”, expand on missing middle housing / infill policy and emphasize walkable neighbourhoods

- Add “Corridor” designations and policy to the OCP land use framework. This work will provide clarity around the extent of future land use changes and effective transitions to established neighbourhoods. Components include:
 - Identifying/mapping the extent of the four major corridors (Mackenzie, Quadra, Shelbourne, and Douglas);
 - Identifying characteristics of Major and secondary corridors, including their relationship to transit routes, transit supportive density, community walkability, amenities and other key attributes or issues that need to be taken into consideration; and,
 - Providing policy guidance for general land uses and densities within the corridors and where applicable, adjacent transition areas.
- Enhance Map 4 to clearly identify where Centre, Corridor (major only) and Village designations apply at the parcel level. This includes integrating new boundaries determined through recent Local Area Plan or CCV planning processes. Mapping secondary corridors and new potential nodes (centre or village level) is outside the scope of this project and will be undertaken through the CCV planning.
- Update the Neighbourhoods section (section 4.2.4) to:
 - Include reference to “missing middle” infill housing, including diagrams and best practice; and
 - Identify high level criteria to assist in evaluating potential development in Neighbourhood areas.

- Incorporate additional guidance for park planning and acquisition that focuses on a hierarchy of walkable parks and open spaces accessible through active transportation modes. Use directions identified in recent plans and policies (i.e. Shelbourne Valley Action Plan) to inform this work.

Work Area 4 – Refine the OCP’s Sustainable Development Framework

- Incorporate learnings from the assessment on One Planet Living and Doughnut Economics into the Strategic OCP Update. This work will focus on specific priority opportunity areas while still retaining the integrity of the overall OCP framework. The scope of work would include:
 - Linking the current three-pillar approach to sustainable development with the ten principles of One Planet Living. The One Planet Living approach provides added value to the current model through its strong connection to ecological and carbon footprint analysis (with the focus on living within the limits of the planet) and its power as an easy-to-understand action-oriented framework.
 - Expand the evaluation and monitoring component of the OCP (discussed further in Work Area 5). This focus on identifying meaningful indicators and tracking progress is a key element of both the One Planet Living and Doughnut Economic model.
 - Review the OCP Social Well-being section and other relevant OCP policies with a focus on modernizing existing language and where appropriate incorporating best practices or identifying future areas of work. These components touch on many of the areas associated with the social floor in the Doughnut Economics models and principles around “Health and Happiness”, “Equity and Local Economy” and “Culture and Community” in the One Planet Living model.
 - Linking with work areas 1 and 3, reinforce the existing direction in the OCP to develop complete communities based around walkable neighbourhoods supported by transit and active / zero carbon forms of transportation.

Work Area 5 – Strengthen the monitoring and evaluation components

- Update Section 7: Taking Action & Tracking Progress to provide a stronger monitoring and evaluation framework, including:
 - Identify baseline data and a series of key indicators (and where appropriate targets) to track the land use components of the OCP. These indicators will complement indicators work associated with the Regional Growth Strategy, Climate Plan, Housing Strategy and other relevant adopted or in-progress plans/initiatives. As part of this assess how the proposed land use indicators relate to the Strategic Plan Annual Report indicators and make recommendations for moving forward.
 - Develop an annual reporting framework for the OCP and explore integration with reporting for the Climate Plan and Housing Strategy.
 - Develop metrics, identify data gaps, accelerate appropriate data collection and use this work to provide an updated ecocity footprint analysis every five years in

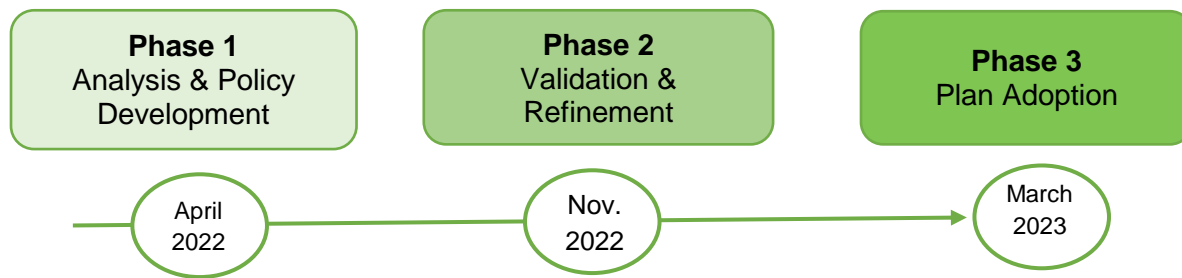
order to reinforce the “one planet/ecological ceiling” aspects of the sustainability models assessed. This work will be initiated as part of the Strategic OCP Update project, but the ecocity footprint analysis would be completed outside the timeframe of this project.

- Clarify the process for ongoing updates of the OCP as plans are updated and new strategic initiatives are completed.

5. PROJECT PROCESS AND TIMELINE

The Strategic OCP Update is intended to be completed within approximately 12-months (see Figure 1) over three phases, including Council consideration of the proposed 2023 OCP Bylaw.

Figure 1: Strategic OCP Update - Project Timeline



The project would be formally initiated after Council accepts the Terms of Reference and the project manager is assigned. A detailed description of each project phase, including activities, key deliverables, and timelines, is provided in the Table 1.

Table 1: Strategic OCP Update – Process & Work Area Details

Phase 1: Analysis & Policy Development: By Work Area (April – October)	
Work Area 1 – Update OCP to incorporate recently adopted Council policy and plans	
Activities	Key Deliverables
<ul style="list-style-type: none"> • Send notification to stakeholders about OCP update/scope • Analyze recent District-wide work against current OCP to identify changes • Work with internal/ external partners as appropriate • Incorporated changes into OCP policies and maps 	<ul style="list-style-type: none"> • Project notification to appropriate stakeholders • Detailed preliminary list of policy and map updates required • Updated policies and maps • Identified areas to revisit later in project as other ongoing initiatives progress
Work Area 2 – Integrate new demographic data and other relevant statistics	
<ul style="list-style-type: none"> • Update standard demographic data • Review contextual information in OCP to ensure accuracy and relevance 	<ul style="list-style-type: none"> • Updated demographic data and other relevant statistics / content

Work Area 3 - Update the land use framework to include policy direction for “Corridors”, expand on missing middle housing / infill policy and emphasize walkable neighbourhoods	
<ul style="list-style-type: none"> • Develop preliminary land use framework policies and maps • Develop public engagement material (online survey and stakeholder meetings) 	<ul style="list-style-type: none"> • Engagement materials • New draft policy and maps developed / refined based on initial input
Work Area 4 - Refine the OCP’s sustainable development framework	
<ul style="list-style-type: none"> • Complete work to link the OCP with the One Planet Living approach. Work with internal stakeholders as required. 	<ul style="list-style-type: none"> • Draft refined sustainability framework
Work Area 5 – Strengthen the monitoring and implementation components	
<ul style="list-style-type: none"> • Identify draft land use indicators/baseline data • Explore options for annual reporting and regular updating of the OCP • Retain consultant and commence update of the ecological footprint (including associated data needs) to be used as a 5-year indicator 	<ul style="list-style-type: none"> • Draft series of land use indicators/baseline data • Summary of ecological footprint analysis findings and next steps (if complete within the OCP update timeframe) • Draft processes for annual reporting and updating the OCP going forward. • Draft recommendations for integrating indicators with Annual Report
Phase 2 – Validation & Refinement: All Work Areas (November 2022 – February 2023)	
Activities	Deliverables
<ul style="list-style-type: none"> • Internal review • Document layout • Develop public engagement materials • Hold public open houses (focused on key changes) • Stakeholder meetings • Legal Review • Incorporate feedback into draft OCP and supporting materials • Incorporate any additional changes from ongoing District initiatives 	<ul style="list-style-type: none"> • Community feedback summary on draft OCP • Revised OCP to advance to Council process • Draft land use indicators framework with baseline data and proposed annual reporting approach • Proposed process for updating the OCP
Phase 3 – Council Adoption: All Work Areas (March 2023 – April 2023)	
Activities	Deliverables
<ul style="list-style-type: none"> • Draft Council report • Document finalization • Public notification • Council meeting (1st reading of bylaw amendments) • External agency and government referrals • Public hearing • Formal adoption 	<ul style="list-style-type: none"> • Approved OCP Bylaw • Finalized indicators and annual reporting process • Finalized process for updating the OCP

6. CONSULTATION & ENGAGEMENT

The narrow focus of the Strategic OCP Update is reflected in the planned consultation and engagement activities. Outreach will focus on informing members of the community and stakeholders about the broader project scope/process and on soliciting input on new policy changes within the project scope. The process will also provide the opportunity to review the completed revised draft plan prior to Public Hearing. This stage of review will include clear language around its purpose and what is within the scope of the project. Where feedback is received outside the scope of this project it will be documented for potential consideration in future work.

Engagement activities will include a mix of formats/schedules/locations to support equity and accessibility. Core engagement activities for the project include:

- Stakeholder Meetings (both internal and external);
- Online engagement opportunities;
- Public Open Houses (virtual/online and in person within public health guidelines);
- Input from Council Advisory Committees; and
- Other engagement activities as needed.

Saanich adheres to the International Association of Public Participation (IAP2) spectrum of participation which identifies the level of community involvement in decision making. The following table outlines the public engagement goals and identifies the tools that will be applied throughout the project (see Table 2).

Table 2: Strategic OCP Update - Level of Public Participation (IAP2)

Work Area	Level of Public Participation	Engagement Tools	Primary Engagement Goal
Phase 1: Analysis & Policy Development			
Work Area 1: Update OCP to align with recently adopted Council policy and plans	Inform	Notification letter to stakeholders (internal and external)	To raise awareness of the project, including timelines and future opportunities to provide input
Work Area 2: Integrate new demographic data and other relevant statistics	Inform	Website updates	Awareness
Work Area 3: Update the land use framework (specific areas)	Inform Consult	Online survey Social media Stakeholder meetings	To raise awareness and receive feedback from stakeholders and the public on draft concepts related to new policy areas
Work Area 4: Refine sustainable development framework	Inform	Website updates	Awareness

Work Area 5: Strengthen the monitoring and implementation components	Inform	Website updates	Awareness
Phase 2: Validation & Refinement			
All work areas	Inform Consult	Open houses, social media, stakeholder meetings, online engagement, advisory committee meetings	To receive feedback from the public on the draft OCP plan (recognizing focused scope of work)
Phase 3: Plan Adoption			
All work areas	Inform	Public Hearing, media, social media	To inform the public of the final Draft OCP Plan and how to make submissions to Council

Stakeholders

Working with the community and stakeholders will help inform the substantive policy changes in the Strategic OCP Update and provide input on how the different required updates are incorporated into the existing OCP. A list of key stakeholders is outlined below and will be supplemented if/as required.

- Community members
- Saanich Community Association Network and Community Associations
- Urban Development Institute (UDI)
- BC Transit
- BC Ministry of Transportation and Infrastructure
- District of Saanich Advisory Committees
 - Planning, Transportation and Economic Development Advisory Committee;
 - Active Transportation Advisory Committee
 - Mayors Standing Committee on Housing Affordability and Supply
 - Healthy Saanich Advisory Committee
- First Nations
- Capital Regional District and CRD member Municipalities
- Agricultural Land Commission
- School Districts 61 and 63
- Others, as identified in the process.

7. RELATIONSHIP TO OTHER INITIATIVES

The OCP outlines the collective vision for growth and change in Saanich based on the fundamental values and goals of the community. It provides an overarching framework for other city plans, policies, and initiatives, including the 2019-2023 Strategic Plan which shares the

same vision statement as the OCP. As the OCP is a legally binding document under the BC Local Government Act, other District of Saanich plans, policies, and initiatives must be consistent (or at minimum not in direct conflict) with the vision and policy direction articulated within it.

The last update of the OCP was completed in 2008. As noted above, several strategic plans and initiatives have been completed since this time. Work Area 1 for this project consists of updating the OCP to incorporate any changes from recent District-wide work. While all these plans and initiatives are consistent with the general direction in the OCP, some may have expanded or refined the OCP direction through more focused subject specific planning.

Planning for Centres, Corridors, and Villages (CCV) will be happening concurrently with the Strategic OCP Update (pending Council approval of the proposed workplan). While the OCP will be looking at updating the land use framework to include high level policy direction for “Corridors” District-wide, the CCV process will be completing the detailed local scale planning for specific corridors. The planned public and stakeholder consultation for the different processes reflects their different focus areas.

8. BUDGET

In addition to staff resources, the allocated budget for the project is estimated at \$80,000. The Strategic OCP Update will be led by District of Saanich staff and supplemented by targeted consultant involvement. As lead for the project, staff will complete all project management functions as well as conduct analysis and best practices research, coordinate internal and external stakeholder and agency feedback, lead the public consultation process and analysis, develop and update document content as outlined in the project scope, manage the consultant(s), and steward the Council approval process.

Consultants will be required to undertake work related to the ecological footprint analysis and support any associated data collection, assist with stakeholder engagement and/or complete technical analysis. This work is partly funded through the Climate Action Reserve Fund and may be conducted in collaboration with regional partners.

The budget also incorporates money for engagement events, advertising and a contingency to enable additional analysis, research, review, and engagement if/as required.

9. DELIVERABLES

The OCP Strategic Update project deliverables include:

- Updated 2023 OCP Bylaw as detailed in the project scope;
- Identified process for ongoing updates of the OCP as plans are updated and new strategic initiatives are completed;
- Series of key land use indicators and baseline data to measure and report on progress annually.

ATTACHMENT B - 2008 OCP Progress Evaluation

March 8, 2022

Overview

At the December 13, 2021 meeting Council requested (as part of a broader motion) that staff report back on the “results from a high level process evaluation of the existing Official Community Plan’s implementation”. The results of this work are presented in two tables below. Table 1 focuses on policies in “Section 7: Implementation” while Table 2 looks at progress on specific deliverables identified within OCP policies in Section 4: Environmental Integrity, Section 5: Social Well-being, and Section 6: Economic Vibrancy.

Table 1: Progress on “Section 7: Implementation”		
#	OCP Policy	Progress since Plan Adoption
7.1 Implementation		
1	Integrate and harmonize the priorities and programs of the Official Community Plan through the “Strategic Plan”, the “Financial Plan”, Capital Expenditure Program and annual budgeting process.	Strategic Plan identifies the OCP as a fundamental element and reinforces the OCP vision. The OCP acts as the organizing framework for the Strategic Plan and there is a direct linkage between OCP goals and Strategic Plan directions, which guide financial planning and capital expenditures.
2	Update the “Zoning Bylaw”, as necessary, to reflect emerging trends, improve the effectiveness of development control and to maintain consistency with the “Official Community Plan”.	Amending the Zoning Bylaw to improve clarity, address emerging issues and align with strategic goals is done on an ongoing basis. Examples include: <ul style="list-style-type: none"> • Tailoring new zones for developments where a suitable off-shelf one does not exist already; • Expanded housing options by adding secondary suite and garden suite land uses; • Amendments to align with ALR regulatory changes; • Added regulatory guidance for Cannabis production and retail operations; and • Adjusted bylaw parameters to improve clarity (i.e. calculation of grade).
3	Review the “Development Cost Charge Bylaw” as necessary to assist in achieving the objectives of the Official Community Plan.	Full update of Development Cost Charge Bylaw completed in 2019. Ongoing monitoring and update program established as part of this project.

4	<p>Develop an amenity contribution policy, considering the inclusion of, but not limited to, the following amenities</p> <ul style="list-style-type: none"> • Affordable housing units; • Privately owned, publicly accessible open space; • Public art; • Floor space designated for non-profit arts activities; • Contributions towards the enhancement of natural areas, public recreation facilities & green/open space; • Contributions towards street and boulevard enhancements, including street furniture and decorative lighting; • Daycare facilities; • Preservation of heritage structures or features; • Transit-oriented development; • Green construction, green roofs, energy conservation, reduced carbon footprint; • Underground or concealed parking; • Bicycle facilities; and • Public safety improvements (e.g. school crossings). 	<p>Interim Community Amenity Contribution (CAC) policy adopted by Council in July 2021.</p> <p>Terms of Reference for the CAC and Inclusionary Housing program approved in 2021. The next Council Update is planned for spring 2022 with program completion targeted for Q1 2023.</p>
5	<p>When considering applications for “Official Community Plan” amendments require concurrent rezoning.</p>	<p>Required as part of development approval process.</p>
6	<p>Consider varying development control bylaws where the variance would contribute to a more appropriate site development having regard for the impact on adjoining lands.</p>	<p>Variations considered on a case-by-case basis in the context of broader OCP goals and policy.</p>
7	<p>Update “Development Permit Area Guidelines”, as required, to incorporate criteria to address the changing needs and the specific conditions of each area.</p>	<p>New Development Permit Guidelines adopted for Garden Suites in 2020 and planned to be adopted for Cadboro Bay Village and Cordova Bay Village in 2022. Design policies developed in Shelbourne Valley (2017) and Uptown Douglas (2022) to evaluate new developments.</p> <p>Process initiated to complete comprehensive update to Development Permit Area design guidelines to align with step code and modernize design guidance. To be completed in 2023.</p>

8	Prepare general structure plans for “Centres” and “Villages” in conjunction with the public, land owners, the development and business community and other key stakeholders.	Centres and Villages addressed in recent LAP and Action Plan processes. Completed/in-progress plans: <ul style="list-style-type: none"> • Cordova Bay (Cordova Bay Village) • Uptown/Douglas (Uptown Major Centre) • Cardboro Bay (Cadboro Bay Village) • Shelbourne Valley Action Plan (Hillside Centre, University Centre, Cedar Hill Centre, Feltham Village) <p>A draft workplan focused on the remaining Centres, Corridors and Village areas is pending Council approval.</p>
7.2 Indicators		
1	Continue to use the annual “Strategic Plan” review process to identify progress towards meeting the goals of the Official Community Plan and other initiatives	A number of Annual Plan indicators track OCP policy direction. A review of these indicators and progress reporting for the OCP will be incorporated into the scope of the Strategic OCP Update (pending Council approval).
2	Support a coordinated approach to measuring progress on regional initiatives (e.g. Regional Growth Strategy).	<ul style="list-style-type: none"> • Developed regional indicators as part of Regional Growth Strategy update (2018) • Completed Housing Needs Report through a collaborative process with the CRD and neighbouring municipalities
3	Undertake a public process to review the “Official Community Plan” as required, to ensure that the documents remain relevant.	The Strategic OCP Update will include a public process as outlined in the project Terms of Reference (pending Council approval).
7.3 Regional Growth Strategy		
1	Manage population growth, land use, density, development policies, environmental protection, transportation, and infrastructure in Saanich within the context of the Regional Growth Strategy.	The OCP continues to be consistent with the 2018 Regional Growth Strategy as demonstrated in Section 7.3 Regional Context Statement.
2	Negotiate, where necessary, bilateral agreements regarding buffering and land use transition where the Regional Urban Containment and Servicing boundary coincides with a municipal jurisdictional boundary.	Ongoing collaboration with neighbouring municipalities, including as part of the development referral process.

3	Consult with staff and elected officials of adjoining jurisdictions to resolve issues of mutual concern.	Ongoing collaboration on an issue or project based basis, including through: <ul style="list-style-type: none"> • CRD Board and related Committees; • Regional Housing Committee; • Regional Planner Directors meetings; • Regional Agriculture and Food Security Task Force; and • Engagement on plans at municipal boundaries.
4	Work with the Capital Regional District and member municipalities to jointly undertake a review of long-term strategic needs in the Capital Region, as required.	<ul style="list-style-type: none"> • The District of Saanich is a contributing member of Capital Region District committees and on strategic initiatives. • Collaborative approach taken to develop Regional Housing Affordability Strategy

Table 2: Progress Report on Specific Deliverables identified in the Official Community Plan			
Section 4.0 Environmental Integrity			
Sub-section	#	Policy	Work Completed
4.1.1 Climate Change	3	Implement Saanich’s “Climate Action Plan” in order to achieve at least: <ul style="list-style-type: none"> • A 33 % reduction in community greenhouse gases by 2020 based on 2007 emissions; and • A 50% reduction in municipal operation’s greenhouse gases by 2020 based on 2007 emissions. 	New Climate Plan adopted in 2020. Targets and policy updated to respond to the Climate Emergency and align with the reductions needed to limit global warming to 1.5°C. <ul style="list-style-type: none"> • By the year 2030, reduce our greenhouse gas emissions (GHG) to 50% of 2007 levels (municipal operations – 50% by 2025). • By the year 2050, reach net zero GHG emissions (municipal operations – net zero by 2040). Reporting on progress towards these targets provided through the annual Climate Plan report.
	4	Prepare and implement Saanich’s “Climate Change Adaptation Plan”.	Adaption components incorporated into the 2020 Climate Plan.
4.1.2 Sustainable Ecosystems	1	Continue to use and update the “Saanich Environmentally Significant Areas Atlas” and other relevant documents to inform land use decisions.	Updates to mapping undertaken at regular intervals since OCP adoption. Further mapping updates on hold until review of Saanich’s environmental mapping under Resilient Saanich is complete.

4.1.2 Sustainable Ecosystems	9	Develop and implement an Urban Forest Strategy that retains where possible existing tree cover, promotes additional tree planting, and acknowledges the importance of contiguous tree cover.	Urban Forest Strategy adopted in 2010. An update of this strategy is underway.
	12	Review and amend the “Tree Preservation Bylaw” to include measures to support climate change initiatives and improve the retention of our urban forest.	Tree Protection Bylaw adopted in 2014. Amendments to strengthen it were adopted in 2020.
	15	Establish priorities to undertake condition assessments of streams, riparian and wetland areas.	Priorities not specifically identified for condition assessments. Assessments undertaken in response to specific projects / applications.
	22	Harmonize Saanich’s bylaws respecting storm water management requirements and with the development permit process.	Work in progress to split the Watercourse & Drainage Bylaw into a Watercourse Bylaw and a Stormwater & Drainage Regular Bylaw. This will provide greater clarity on the roles/purpose of the bylaw and modernize the language therein. Greater clarity leads to enhanced application for staff and the greater community at large.
	26	Work with the Capital Regional District, local and senior governments and other stakeholders, as appropriate, to implement a pesticide reduction plan.	Pesticide Bylaw adopted in 2010 and updated in 2020 based on the Provincial Integrated Pest Management Act.
	28	Continue to demonstrate Corporate Stewardship through the preparation and implementation of an “Environmental Management Strategy” for Municipal Operations.	Natural asset management integrated into updated Climate Plan.
4.2.1 Sustainable Land Use	1	Support and implement the ten strategic objectives of the Regional Growth Strategy, namely: keep urban settlement compact; protect the integrity of rural communities; protect, conserve and manage ecosystem health; manage regional infrastructure services sustainably; create safe and complete communities; improve housing affordability; improve multi-modal connectivity and mobility; realize the region’s economic potential; foster a resilient food and agriculture system; and, significantly reduce community-based greenhouse gas emissions.	The District of Saanich OCP is aligned with the Regional Growth Strategy and through the Regional Context Statement updated in 2020. Implementation initiatives support regional growth management objectives.

4.2.1 Sustainable Land Use	11	Undertake regular in-house [energy use] inventories of municipal operations as part of the Carbon Neutral initiative	Carbon Neutral Initiative replaced by Climate Plan. Corporate energy inventories completed on regular basis as part of Climate Plan implementation.
	15	Ensure District of Saanich building projects meet a minimum LEED Silver standard, for all new construction and additions larger than 500 square metres	Since 2008 two LEED projects were completed. The addition at the Gordon Head Recreation Centre and the arts wing at the Cedar Hill Recreation Centre. The Green Building Policy also identifies “silver or gold” as the required standard. The Climate Plan progresses beyond the LEED silver standard with regards to 100% renewable energy targets for corporate buildings.
4.2.2 Urban Design & Accessibility	7	Undertake ongoing updates to the Saanich “Engineering Standards” to support people with accessibility issues (mobility, visual, auditory challenges).	Saanich projects and guidelines incorporate best practices with respect to accessibility.
	9	Implement the initiatives outlined in the “Access to Transit” study.	“Door to Door” accessibility for transit users with physical challenges has been incorporated into key policy and design programs and forms part of the District’s ongoing work at the Departmental level (ex. Engineering Standards). The update of the Saanich wide Design Guidelines, to commence in Q3 2022, will further solidify accessibility goals in Saanich.
4.2.3 Centres and Villages	4	Investigate criteria for considering inclusionary zoning and density bonusing as part of development applications, in return for the provision of affordable and/or special needs housing.	To be addressed through the Community Amenity Contribution and Inclusionary Housing Program (in progress).
4.2.6 Schools, Knowledge Centres & Institutional	6	Continue to support the research capabilities of the Dominion Astrophysical Observatory by enforcing the lighting regulations and establishing municipal policy for playing field lighting and consider regulations for residential outdoor lighting.	We continue to protect the Observatory and the important work it does on an ongoing basis. Night sky lighting standards are in place and development applications are referred to the Observatory as required on a case by case basis.
4.2.8 Parks, Trails, Open Space	1	Acquire and develop park land to ensure residents have a wide range of leisure opportunities, and to preserve significant ecosystems.	Multiple new park spaces acquired in alignment with OCP policies and the Park Acquisition Guide. Notable acquisitions include the Horticulture Centre of the Pacific and Panama Flats (66.7-hectares).

4.2.8 Parks, Trails, Open Space	7	Continue to create Development Cost Charges for new development areas and “Centres” to recover a portion of the cost of neighbourhood and community parks and trails acquisition.	Major update of the Development Cost Charges bylaw was completed in 2019 to account for all growth-related projects and costs on a 20-year timeframe. Park requirements were considered within this.
	8	Investigate alternative financing options for acquiring and developing park land in “Centres” (Map 4).	New park acquisitions identified in DCC Program and acquisition policies / mechanisms integrated into recently updated area plans.
4.2.9 Mobility	1	Work with the CRD and member municipalities on developing a regional transportation vision and plan including cross jurisdiction greenways, and joint “Transportation Demand Management”.	<ul style="list-style-type: none"> • Regional Transportation Strategy adopted in 2014. • Updated Transportation Priority Area Implementation Strategies were adopted by the Board in 2021. • Regional Pedestrian and Cycling Master Plan adopted in 2010.
	12	Establish priorities in the financial plan for constructing sidewalks, footpaths, and bikeways and upgrading the visibility of pedestrian crosswalks, with a focus on “Centres”, “Villages” and major employment centres	Priorities identified in Active Transportation Plan incorporated into the Financial Plan.
	23	Support the effective implementation of Rapid Transit along Douglas Street and other major transportation corridors as appropriate.	Land use and transportation policies and actions undertaken to support introduction of rapid transit: <ul style="list-style-type: none"> • Introduction of Bus Rapid Transit on Douglas Street; • Advancement of Regional multi-modal transit hub; • Development of land use policy to support density near transit routes, including in Uptown-Douglas Plan; and • McKenzie Corridor priority transit study.
	36	Update off-street parking standards to reflect current development practices and improve land use efficiency, for example: <ul style="list-style-type: none"> • review off-street parking and loading area regulations in relation to Transit Demand Management (TDM) strategies; and • update off-street parking and loading area standards in relation to the “Major Centres”. 	Reviewing parking standards will be undertaken as part of the KPMG process review work plan recently approved by Council. Work on the implementation of the KPMG report will commence once the staff project manager resource is hired (target Q2/3 2022).

4.2.9 Mobility	38	Investigate location and financing options for parking structures in “Major Centres” (Map 4).	Implementation of policy not yet pursued. May wish to revisit.
	39	Work with BC Transit and other stakeholders to investigate options for “Park and Ride” facilities in “Major Centres	Conversations continue with BC Transit and other stakeholders to assess park and ride options, suitable to Centre context.
4.2.10 Public Infrastructure	1	Consider the impacts of climate change on long-term infrastructure planning and regulation, by developing both adaptation strategies and carbon neutral plans.	Addressed in the 2020 Climate Action Plan.
	5	Continue to use Development Cost Charges to recover a portion of the cost of installing infrastructure.	Major update of the Development Cost Charges bylaw was completed in 2019 to account for all growth-related projects and costs on a 20-year timeframe. Infrastructure is a component of this.
	6	Investigate financing options for upgrading infrastructure, with a focus on “Centres” (Map 4).	Master plans completed or under development for major infrastructure. Infrastructure replacement / upgrades incorporated into the Capital Plan.
	18	In concert with the CRD Liquid Waste Management Plan, work with the CRD, member municipalities, senior governments, and other stakeholders, as appropriate, to identify locations for regional sewage treatment facilities.	Regional sewage treatment infrastructure completed in 2021.
	21	Investigate alternate storm water management approaches such as Low Impact Development techniques, by developing comprehensive, cost effective and sustainable storm water systems that maximize ground water recharge.	Engineering is advancing Integrated Stormwater Management Plans (ISMPs) which will result in goals or targets for water quantity and quantity in our drainage system that can inform the desired policy outcomes.
	28	Review public water service outside the Urban Containment Boundary in order to: <ul style="list-style-type: none"> • determine future demand for service to address pressing public health or environmental concerns, to provide fire suppression or to service agriculture, and system capacity; • identify and evaluate alternative potable water sources and delivery systems; and • explore funding options for potential service extensions in addition to local improvements. 	No major extensions. Minor extensions considered on a case by case basis based on OCP criteria.

4.2.10 Public Infrastructure	32	Develop and initiate incentives and or bylaws to encourage recycling within existing and new multiple family and commercial developments.	Saanich staff members sit on the CRD Solid Waste Advisory Committee, which helped develop the CRD Solid Waste Management Plan (2021), and now also participate in the new working group to implement the Plan actions. Many of these address waste reduction and diversion in multifamily and commercial developments. The Plan has a target to reduce waste by one third to 250kg per capita within the next ten years.
	33	Support recycling and composting initiatives by participating in pilot projects (e.g. curbside pick-up for organic waste), conducting public education seminars, and reducing municipal consumption and waste.	The Greener Garbage Program curbside organics, yard and garden waste collection was introduced in 2014. This led to a considerable reduction in organic waste to landfill and a significant drop in our community-wide greenhouse gas (GHG) emissions. GHGs associated with waste were 37% lower in 2020 compared with our baseline year (2007).
	34	Develop and initiate incentives to further reduce the volume of construction waste going to the landfill.	This issue will be considered as part of the Zero Waste Strategy which is expected to start in late 2022. It was also addressed in the CRD Solid Waste Management Plan.
Section 5.0 Social Well-Being			
Sub-section	#	Policy	Work Completed
5.1.1 Agriculture and Food Security	1	Ensure a healthy, sustainable and stable food supply by working with the Capital Regional District, the Province, food producers, the Vancouver Island Health Authority, municipalities, and other stakeholders to develop a long-term plan for improving local and regional food security.	CRD Regional Food & Agriculture Strategy adopted in 2016. District of Saanich staff are a member of the Regional Food and Agriculture Task Force that is guiding implementation.
	5	Develop appropriate regulations and guidelines for agri-tourism activities in consultation with farmers and other stakeholders to minimize the impact of such activities on neighbouring properties.	The Agricultural Land Commission (ALC) regulates this issue on ALR lands. Staff work to support agri-tourism on a case by case basis.

5.1.1 Agriculture and Food Security	6	Develop appropriate regulations and guidelines for “intensive agriculture” in consultation with farmers and other stakeholders to minimize the impact of such activities on neighbouring properties.	The Agricultural Land Commission (ALC) has established guidelines and put a mediation process in place pertaining to the interface between farms and neighbours
5.1.2 Housing	6	Work with Capital Region District and other stakeholders to implement the Regional Housing Affordability Strategy.	Saanich contributed to Regional Housing Affordability Strategy update in 2018. Ongoing collaboration in implementation.
	7	Continue to contribute to the Regional Housing Trust Fund.	Saanich continues to be the largest municipal contributor to the Regional Housing Trust Fund.
	9	Encourage the creation of affordable and special needs housing by reviewing regulatory bylaws and fee structures to remove development barriers and provide flexibility and incentives.	Addressed as part of the Housing Strategy adopted in 2021 and the Community Amenity Contributions & Inclusionary Zoning program (in-progress).
	10	Review existing regulations to consider the provision of a wide range of alternative housing types.	Ongoing work to assess alternative housing forms, including through implementation of the Housing Strategy.
	11	Review existing regulations to consider legalizing secondary suites in a strategy.	Implemented Secondary Suites regulations in 2010 (South of McKenzie) and 2014 (North of McKenzie).
	14	Investigate criteria for considering “inclusionary zoning” (% of units for affordable or special needs housing) and density bonusing as part of development applications, in order to provide for affordable and/or special needs housing.	Addressed through the Community Amenity Contributions and Inclusionary Housing Program (in progress).

5.1.2 Housing	18	<p>Work with the CRD and other stakeholders to address both immediate and long-term homelessness issues by:</p> <ul style="list-style-type: none"> • Continuing to implement Saanich’s cold/wet weather strategy to address homeless shelter needs during extreme weather; • Working towards the provision of sufficient “shelter housing”, “transitional housing”, and “permanent supportive housing” in the region; and • Developing and implementing early intervention strategies to help citizens avoid the need to access “shelter” and “transitional housing”. 	<p>We continue to support a regional response to homelessness through contributions to CRD and regional homelessness programs. The Saanich Housing Strategy captures this approach.</p>
5.1.4 Public Health & Safety	8	<p>Implement the Comprehensive Emergency Preparedness Strategy involving emergency services, municipal staff, business, and neighbourhood associations.</p>	<ul style="list-style-type: none"> • Developed a cyclical three year municipal emergency management training and exercising plan for District staff. • Implemented a modernized emergency support services program to provide services to residents in emergencies and disasters • Ongoing efforts to provide robust emergency preparedness public education to residents, businesses and neighbourhood associations.
5.2.3 Arts & Culture	4	<p>Support the continued implementation of the “Comprehensive Arts Policy”.</p>	<p>Policy being implemented by relevant Departments in the organization. Some examples of the work coming out of this policy document are:</p> <ul style="list-style-type: none"> • The installation of new works of public art on both public and private lands; • The varied art programs delivered through our Parks and Recreation Department; and • The upcoming more proactive proposed mural program.
	5	<p>Develop and implement a strategy for the delivery of community arts and cultural service.</p>	<p>Arts and Cultural Strategy adopted. Significant implementation work undertaken and ongoing.</p>

5.2.4 Heritage	2	Continue to maintain and update the Saanich Community Heritage Register and designate appropriate municipal owned registered sites.	Maintenance of Heritage Register primarily undertaken through property owner initiated request for removal / addition.
	3	Expand the Saanich Community Heritage Register to include natural and cultural heritage resources, and consider assisting in the protection of inventories-at-risk.	Initial work undertaken to inventory potential sites.
	8	Investigate appropriate recognition for archaeological sites.	Enhancements made to development review process to ensure proper evaluation of potential and known archeological sites.
Section 6.0 Economic Vibrancy			
Sub-section	#	Policy	Work Completed
6.2 Diversification & Enhancement	1	Continue to support the implementation and monitoring of Saanich's "Economic Strategy".	Economic Development Officer to be hired. Direction in Uptown Douglas Plan to develop an Economic Development Strategy.
	2	Work with the Capital Regional District, municipalities, business and other stakeholders on the development of a regional economic strategy.	Saanich contributes funding to the South Island Prosperity Project, which advances collective economic objectives.
	6	Support the preparation of a regional industrial and high tech strategy dealing with issues of future trends, related infrastructure requirements, transportation and land requirements, and options for growth.	Regional Industrial land inventory completed. No comprehensive strategy developed at this time.



Attachment C:

Assessment of Sustainability Frameworks

March 8, 2022




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APPENDIX B – DOUGHNUT ECONOMICS/THRIVING CITIES VS. SAANICH OCP

1. PURPOSE & APPROACH

At the December 13, 2021 Committee of the Whole meeting, Council directed staff to provide “feedback on the viability of adopting the One Planet Saanich and/or Doughnut Economics principles as a guiding framework” for the Strategic OCP Update. This report provides the results of this assessment.

The approach applied has two components:

- Researching all three frameworks to better understand their theoretical background, commonalities, and differences; and,
- Analyzing the Saanich Official Community Plan (OCP) (General Plan) against the other two sustainability frameworks to identify gaps and priority opportunities for the Strategic OCP Update.

2. UNDERSTANDING THE FRAMEWORKS

Existing OCP Framework for Sustainable Development

The OCP’s guiding framework is a three-pillar approach to sustainable development. This model, based on the seminal work of the United Nations Brundtland Commission, integrates three fundamental components: the environment, society and economy. The report “Our Common Future” released by the Brundtland Commission articulated the need for economic development to be done differently and for it to support social and environmental objectives without compromising the ability of future generations to meet their own needs. This foundational work has been expanded on and adapted over time, but still forms the basis for much of the present day discussion around sustainability.

Adapted to the Saanich context, the OCP is structured around the **three sustainability pillars: environmental integrity; social well-being; and economic vibrancy**, which allows for strong integration across its different policy components. The OCP vision statement recognizes the paramouncy of a healthy natural environment, for without it, the other two components (social and economic) cannot be realized (see Figure 1). Along with the overarching vision for sustainable development, sub-visions for each of the three pillars have also been endorsed by Council.

Figure 1: Saanich Vision & Framework for Sustainable Development



This vision and framework has been integrated into key Saanich plans and initiatives, and/or acts as their foundation, including the Climate Plan, the Active Transportation Plan, the Housing Strategy, and Council’s 2019-2023 Strategic Plan.

One Planet Living/One Planet Saanich

Framework Overview

One Planet Living is a framework developed in 2002 by BioRegional UK based on the concept of living within the capacity of the planet. This approach uses ten principles (Figure 2) which are linked to the three-pillar approach as articulated by the Brundtland Commission. Described in the BioRegional video ‘*What is One Planet Living*’, it is:

“Backed by science and many years of hands on experience, ten simple principles cover all aspects of social, environmental, and economic sustainability. It’s not just about the environment, it’s also about creating fair societies where people and businesses can prosper.”¹

Figure 2: One Planet Living Ten Principles



The One Planet Living Framework has a strong engagement focus encouraging the development of a One Planet Action Plan by individuals, schools, businesses, organizations, community groups, and communities to support one planet living. Several guidance documents for developing action plans are available on the BioRegional website.

Two additional analytical tools support the One Planet approach: ecological footprinting and carbon footprinting (Table 1). These tools were not developed by Bioregional but are recognized by the organization as important in setting targets and understanding the ‘one planet’ concept and the impact of specific actions and decisions on the health of the planet.

¹ BioRegional UK. 2021. “What is One Planet Living.” <https://www.youtube.com/watch?v=JZ0erjJFiCE>

Table 1: One Planet Approach – Supporting Analytical Tools

Ecological Footprint	Carbon Footprint
<p>The ecological footprint is an estimate of how much biologically productive land and water area an individual or population needs to produce all the resources it consumes and to absorb the waste it generates. It is measured in global hectares (gha) per capita, where a global hectare is a biologically productive hectare with globally averaged productivity for a given year</p>	<p>Measures carbon dioxide and other greenhouse gas emissions from human activity. Two common methods are:</p> <ul style="list-style-type: none"> • Territorial - uses an inboundary or territorial approach, which identifies emissions from sources within the region, plus electricity. • Consumption-based approach includes emissions released to produce goods and services consumed within a region, regardless of where they were originally produced. That is, it estimates global emissions resulting from local consumption habits.
<p>Source: District of Saanich, Summary Report – ecoCity Footprint Tool Pilot, 2018.</p>	

One Planet Saanich

One Planet Saanich is an ongoing initiative started in 2018 as part of a global project led by BioRegional UK with funding from the KR Foundation that brought together four communities in different countries (Canada, Denmark, South Africa, and UK) to help cities grow sustainably and boost health and happiness for their residents. Saanich was one of the original participating cities and the project ran in parallel with the development of the updated Climate Plan. Twenty Saanich organizations, businesses, and schools have participated in the program and since created a One Planet Action Plan, committing over 200 climate actions.

One Planet Saanich now falls within the umbrella of One Planet BC, which is led by the BC-based non-profit OneEarth and BCIT’s Centre for Ecocities and remains part of Bioregional UK’s international One Planet Cities initiative. The involvement of BCIT’s Centre for Ecocities reinforces the importance of ecological and carbon footprinting to establish baseline metrics and track progress. The District of Saanich continues to partner on One Planet Saanich, providing support and input to their training, resources and competitions and expanding participation in the program each year.

While the District of Saanich has not created a specific One Planet Action Plan at the municipal level, it undertook an environmental scan of all work against the One Planet Living Framework in 2018 when One Planet Saanich was initiated. This reviewed all District of Saanich work, including the OCP, the Strategic Plan and other key plans, policies, strategies, programs and services. Included in this work was a Consumption Based Emissions Inventory (CBEI) and ecological footprint analysis undertaken by BCIT’s Centre for Ecocities, which complemented the community-wide greenhouse gas (GHG) emissions inventory (the carbon footprint) that followed the Global Protocol for Community-Scale Greenhouse Gas Emissions Inventories, accounting and reporting standard for cities (Basic+). This One Planet review and the emissions inventories were used to inform the Climate Plan, adopted by Council in 2020. The Climate Plan not only integrates a Consumption Based Emissions Inventory (CBEI) analysis alongside the global standard community-wide GHG inventory, but it also uses the ten one

planet principles to inform the Key Focus Areas and climate actions. The one planet principles continue to inform the implementation of the climate plan and e-mobility strategy actions. Complementing the Climate Plan, the OCP and other initiatives such as the Active Transportation Plan, Housing Strategy and Resilient Saanich are all based in the three-pillar approach to sustainable development, and reinforce other aspects of the one planet approach.

Doughnut Economics Model

Overall Framework

The Doughnut Economics model emerged in 2012 as a challenge to traditional economic theory based on growth and tracking progress through the Gross Domestic Product (GDP) indicator. This model instead puts the focus on creating a space in which both people and planet can thrive. As founder Kate Raworth states:

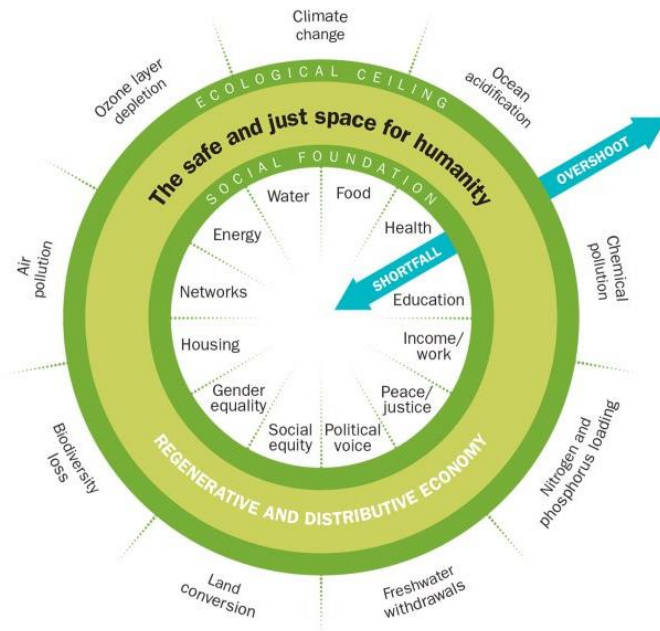
“In the 20th century economics lost its purpose and started chasing the false goal of GDP growth. In recent decades that has pushed many societies into deepening inequality and is pushing us all towards ecological collapse. This century calls for a new goal, meeting the needs of all within the means of the planet. In other words, it is time to get into the doughnut, the sweet spot for humanity.”²

The model is based on two key boundaries, the ecological ceiling and the social foundation (Table 2 and Figure 3).

Table 2: Doughnut Economics	
Ecological ceiling	<ul style="list-style-type: none"> - Nine planetary boundaries - Critical life supporting systems - Global limits to what these systems can endure
Social Foundation	<ul style="list-style-type: none"> - Social priorities in the UN Sustainable Development goals - Minimum standard of living to which everyone has a claim
The Doughnut	<ul style="list-style-type: none"> - Area in between these two boundaries where people and planet can thrive

² Kate Raworth, 1. Change the Goal, <https://www.kateraworth.com/animations/>, 2013-2022.

Figure 3: Doughnut Economics Conceptual Diagram



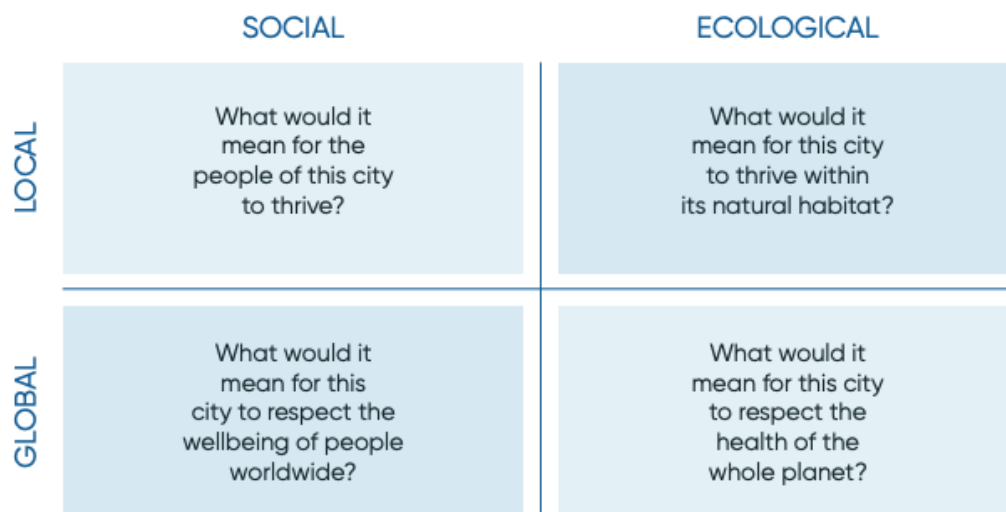
Similar to the One Planet Living Framework, the Doughnut Economics model has a strong focus on taking action, innovative thinking, and learning from each other. To support this, the Doughnut Economics Action Lab was created and serves as a catalyst for a global community working to co-create a new economy. Another innovative aspect of the Doughnut Economics model is its focus on adaptability and modifying the approach to support different contexts while still upholding the spirit of the Doughnut Principles of Practice.

Thriving Cities Initiative/City Portraits

While the Doughnut Economics model is global in nature, a downscaled framework focused on creating thriving cities has been piloted. Using this approach, cities use the principles of the Doughnut Economics model to generate a City portrait by asking the question “How can our city be a home to thriving people, in a thriving place, whilst respecting the wellbeing of all people and the health of the whole planet?”³ The portraits are designed to have four lenses (Figure 4).

³ Doughnut Economics Action Lab, Biomimicry 3.8, C40 Cities, and Circle Economy. Creating City Portraits: A Methodological Guide from the Thriving Cities Initiative. 2020. https://c40.my.salesforce.com/sfc/p/#36000001Enhz/a/1Q000000kVxB/fbzB3ljocdII7TznSB3u_gMH1aiA7K94DI1USweeCg

Figure 4: Thriving Cities



This approach has a strong focus on capturing the local context and measuring progress. While a set of base social and ecological dimensions was created as part of the Thriving City Initiative pilot project (illustrated through a case study of Amsterdam) the city portraits approach requires communities to identify locally relevant dimensions. Five broad criteria are identified:

- Be locally relevant, rather than comparable between cities;
- Aim to compare desired outcomes versus current performance;
- Create an opportunity for tracking progress and devising policy;
- Offer a holistic ‘snapshot’ for discussing complex issues; and
- Take the long view.

The intent of the city portraits tool is to be transformative in nature and provide communities with the ability to respond effectively to 21st century opportunities and challenges (e.g. COVID-19, climate change). The methodology for downscaling the doughnut to cities is still new and evolving. The approach relies on qualitative discussions, influenced by the knowledge and expertise of those involved in the process. These types of current state and visioning discussions are already prevalent in our approach to planning and the OCP.

3. DISCUSSION & ANALYSIS FINDINGS

Approach

A detailed analysis of the Saanich OCP was completed against the principles of the One Planet Living Framework and Doughnut Economics model (Appendix A and Appendix B). For the One Planet Living Framework the OCP policies were analyzed against thirty-eight goals falling under the ten guiding principles as outlined in the document One Planet Living Goals and Guidance for Cities and Regions.⁴ For the Doughnut Economics assessment, the analysis focused on the first two lenses identified through the Thriving Cities Initiative:

⁴ Bioregional UK. One Planet Living Goals and Guidance for Cities and Regions. 2019.

- Local - Social Lens: What would it mean for the people of the city thrive?
- Local - Ecological Lens: What would it mean for the city to thrive within its natural habitat?

Within these two lenses, the 16 social dimensions and 8 environmental dimensions identified for the three pilot cities (Amsterdam, Philadelphia, and Portland) were used to guide the analysis of this framework against the OCP.⁵ If Saanich were to advance the “doughnut approach” it is recommended that locally relevant dimensions be identified to have the most impact. The two global lenses of the Thriving Cities approach were not considered. These lenses are not yet well defined and are less applicable to the legislative and policy context of the Saanich OCP. This is an area to monitor as the methodology evolves in the future.

Key Findings

- The OCP’s foundation in sustainable development as articulated by the seminal work of the Brundtland Commission is still very much relevant and underlies the discussions and frameworks around sustainability today. This makes it suitable to integrate and learn from other models of sustainability.
- The One Planet Living Framework and Saanich OCP are derived from the same theoretical foundation while the Doughnut Economics approach at its roots is different. The Brundtland model (Saanich OCP and One Planet Living) identifies a path for growing smarter and more equitably within the current economic model while Doughnut Economics says we need a new economic model based on thriving opposed to growth. Despite these theoretical differences, there are many similarities in how all three of these models are applied in practice.
- While all models have a strong ‘local’ element, the Doughnut Economics model prioritizes adapting the approach to be locally relevant to a greater degree than the others. To achieve this effectively, significant community/stakeholder engagement and analysis of local data is required. In essence, this model requires a strategic reorientation to community visioning and strategic planning from the ground up.
- Both frameworks provide strong engagement platforms and are action oriented. While not all aspects of the OCP would be covered by it (e.g. infrastructure planning), there is value in linking the OCP with this type of approach (similar to the Climate Plan).
- The District of Saanich has a strong working relationship with One Planet BC and experience in ecological and carbon footprint analysis.
- Overall, the analysis of both models found similar priority opportunities and gaps with regards to the adopted Saanich OCP. These are discussed under ‘Recommendations’.

4. RECOMMENDATIONS

Based on this analysis, staff is recommending that the Strategic OCP Update incorporate specific priority opportunity areas rather than adopt one of these models as a guiding framework. This approach recognizes the strong foundation provided by Saanich’s current approach to sustainability and allows for some refinement while still maintaining the integrity of the OCP and not triggering a lengthy and full review of the OCP.

⁵ The City of Nanaimo is nearing the end of a multi-year process to incorporate a Doughnut Economics approach into its OCP and overall strategic planning framework. The draft dimensions and indicators parallel some elements of the approach used in the pilot cities however differentiate in other areas to reflect local context and legislative authority.

Four priority opportunity areas, as outlined in the Strategic OCP Update Terms of Reference (Council Report, Attachment A) were identified through this analysis.

- Linking the three-pillar approach to sustainable development with the ten principles of One Planet Living. The One Planet Living approach provides added value to the current model through its strong connection to ecological and carbon footprint analysis (with the focus on living within the limits of the planet) and its power as an easy-to-understand action-oriented framework. Saanich has an existing relationship with One Planet BC to build on.
- Expanding the evaluation and monitoring component of the OCP. This focus on identifying meaningful indicators and tracking progress is a key element of both the One Planet Living and Doughnut Economics models. It should be noted that obtaining and maintaining good, current data requires resources and can be challenging, particularly where support from external organizations or provincial government direction is required (e.g. accessing vehicle kilometers travelled data through ICBC). However, in all models, this data is necessary for us to monitor and track our progress towards our vision and goals. Therefore, this priority area includes the need to develop metrics, identify data gaps, accelerate appropriate data collection and use this to provide an updated ecocity footprint analysis every five years in order to reinforce the “one planet/ecological ceiling” aspects of the sustainability models assessed.
- Review the OCP Social Well-being section and other relevant OCP policies with a focus on modernizing existing language and where appropriate incorporating best practices or identifying future areas of work. These components touch on many of the areas associated with the social floor in the Doughnut Economics model and principles around “Health and Happiness”, “Equity and Local Economy” and “Culture and Community” in the One Planet Living model.
- Reinforce the existing direction in the OCP to develop complete communities based around walkable neighbourhoods supported by transit and active / low carbon forms of transportation.

If Council would prefer to advance one of these other models as a guiding framework for the OCP a full update of the plan would be required. In this scenario, widespread engagement is recommended to develop a new vision statement and update community values within the context of the new guiding framework (followed by policy development and alignment of other strategic District-wide plans/initiatives). This process would require significantly more public consultation, analysis, resources and time than is associated with the Strategic OCP Update. An alternative to complete a full OCP update is discussed in the companion Council Report.

APPENDIX A | One Planet Living Goals for Cities and Regions vs. Saanich OCP

One Planet Living Goals for Cities and Regions are identified by BioRegional UK to guide everyone in the same direction. Specific outcomes for these goals however will differ by community.

Guiding Principles	One Planet Living Goals for Cities and Regions	Alignment with OCP (General Plan)/Opportunities
Health and Happiness - Encouraging active, social, meaningful lives to promote good health and wellbeing.	Increase, or maintain high levels of physical, social, mental and emotional health.	Reflected in values and integrated across several policy areas (basic needs, strengthening community). Recognizes the link between the natural environment and health and well-being.
	Increase, or main high levels of life satisfaction by fostering good social and environmental conditions and a positive attitude among citizens.	Strong language around the value of community and civic involvement. Opportunity to include more language around mental and emotional health. Opportunity for stronger recognition of equity in relation to health and language around social determinants of health in introductory discussion.
Equity and local economy - Creating safe, equitable places to live and work which support local prosperity and international fair trade.	A diverse community where there is opportunity for all across abilities, gender, race, age and sexual orientation.	Recreation section touches on this with regards to access to recreation facilities and the need to focus key strategies on high risk populations. Opportunity to review the OCP with an equity, diversity and inclusion lens. Other adopted/in-progress plans and initiatives address equity and will be incorporated into the OCP as part of the planned update.
	A vibrant and resilient economy where a significant proportion of money is spent locally.	Policy support for a creating a strong regional economy, ensuring Saanich remains competitive, and protecting industrial lands. OCP recognizes the link between the labour pool and housing/other necessary support services. Policies supporting complete communities and walkable neighbourhoods are supportive of local businesses. The Strategic OCP Update will expand on corridor/nodal policy and incorporate other applicable policies adopted in recent District-wide processes.
	International trade that is conducted fairly and without exploitation.	Not addressed in the OCP. Outside scope.

Guiding Principles	One Planting Living Goals for Cities and Regions	Alignment with OCP (General Plan)/Opportunities
<p>Culture and community - Nurturing local identity and heritage, empowering communities and promoting a culture of sustainable living.</p>	<p>Creating a sense of place and belonging.</p>	<p>Values and policies speak to civic and community involvement, environmental stewardship and arts and culture at a high-level. Plan recognizes the importance of community connections in creating a sense of belonging. Policies and language around creating complete communities and urban design (making places for people) reinforce this.</p>
	<p>A high proportion of people active in community life.</p>	
	<p>A strong culture and celebration of heritage.</p>	<p>OCP contains a short summary on the history of Saanich. Policies incorporated to identify and protect heritage resources (including natural and cultural). Plan also incorporates values and policies supporting arts and culture and articulating their role in economic and social well-being. OCP requires updating to expand on First Nations culture/history in the region, reflect the Saanich/WSÁNÉC Leadership Council Memorandum of Understanding, and incorporate a land acknowledgement.</p>
	<p>A new culture of sustainability.</p>	<p>Values and policies speak to community stewardship and corporate leadership. Opportunity to link this with health and happiness and equity components. Updating the OCP to include the Climate Plan and align with the ongoing Resilient Saanich initiative will support this goal.</p>
<p>Land and nature - Protecting and restoring land and marine systems for the benefit of people and wildlife.</p>	<p>A positive contribution to local biodiversity and wildlife corridors.</p>	<p>The OCP manages and directs growth. While it includes policies around containing growth within the Urban Containment Boundary and protecting sensitive ecosystems and biodiversity, additional growth will put pressure on the natural environment. Policy support exists for linking environmentally sensitive areas and green spaces through greenways. The greenways support both biodiversity and recreation.</p>

Guiding Principles	One Planting Living Goals for Cities and Regions	Alignment with OCP (General Plan)/Opportunities
<p>Land and nature - Protecting and restoring land and marine systems for the benefit of people and wildlife.</p>	<p>Maximize carbon sequestration in the soil and biomass.</p>	<p>OCP stresses the importance of urban forests and reducing carbon emissions. It does not make a clear link between these two components. More recent work focused on these issues, e.g. the Urban Forest Strategy and Climate Plan, do make this link however. Opportunity exists to clarify this link as part of the Strategic OCP Update.</p>
	<p>Maximize the synergies between agriculture, forestry, biodiversity and carbon storage.</p>	<p>Policy support in all of these areas but synergies between these are not made in current plan. Agriculture's role in carbon storage/biodiversity is not considered in the OCP (or other more focused plans).</p>
	<p>Enhance 'ecosystem services' such as providing clean water and clean air.</p>	<p>Language around importance of a healthy ecosystem and the functions it provides (no specific reference to the language 'ecosystem services'). Policies to protect environmentally sensitive areas and contain growth. Strong regional element to this work.</p>
	<p>Citizens recognize the value of nature including its value to human health.</p>	<p>Captured in the OCP vision and values. Natural environment considered paramount to the other two components of sustainable development.</p>
<p>Sustainable water - using water efficiently. Protecting local water resources and reducing flooding and drought.</p>	<p>For everyone to have access to clean drinking water.</p>	<p>Clear policy direction with a focus on regional collaboration/service provision.</p>
	<p>Water is used efficiently and returned to the environment clean.</p>	
	<p>Water is managed sustainably and risk of flooding and drought is reduced.</p>	<p>Includes support for an integrated watershed planning approach. Development is not permitted on flood plains.</p>

Guiding Principles	One Planting Living Goals for Cities and Regions	Alignment with OCP (General Plan)/Opportunities
Local and sustainable food promoting sustainable humane farming and healthy diets in local, seasonal organic food and vegetable protein.	It is easy and attractive for people to enjoy fresh, local, seasonable, healthy produce.	Importance of food security and local food production are captured in the vision and values. Rural and farm lands are protected. Policy to consider opportunities to incorporate food producing community gardens into parks and public spaces. Links to regional work required to be successful. No specific focus on "produce" within the OCP.
	Diets are high in vegetable protein.	Outside scope of OCP.
	Sustainable farming is common place, supports biodiversity and builds soil.	OCP provides direction by supporting local food production, preserving agricultural lands, and encouraging environmentally sound agricultural practices by promoting the BC Environmental Farm Program. Depositing fill on rural and Agricultural Land Reserve that diminishes the soils capability is not supported.
	Farming of livestock is humane.	Outside the scope of OCP.
	Food waste is minimised.	Waste management, including composting initiatives and public education, is address as part of the discussion on Public Infrastructure. The generation of food waste is not considered.
Travel and transport - Reducing the need to travel, encouraging walking, cycling and low-carbon transport.	It is easy and attractive for people to walk and cycle for the majority of journeys.	Many areas of Saanich are car dependent with single family housing as the dominant land use. OCP policies support complete communities. Strategic update will look at strengthening the nodal network and creating walkable communities. It will also incorporate the Active Transportation Plan and E-Mobility Strategy.
	Citizens are less dependent on cars.	
	Public transit, car-sharing and car clubs are widely available.	Current policy supports public transit and car-sharing. OCP Update will strengthen the link between transit and increasing housing densities to centres, corridors and villages to support it. It will also include information on the Transit Future Network.

Guiding Principles	One Planting Living Goals for Cities and Regions	Alignment with OCP (General Plan)/Opportunities
Travel and transport - Reducing the need to travel, encouraging walking, cycling and low-carbon transport.	Low and zero-carbon vehicles including electric cars are the norm.	OCP gap. To be strengthened by incorporating recently adopted policies in other District-wide plans through the OCP Update (E-Mobility Strategy, Action Plan). Zoning Bylaw includes minimum standards for electrical vehicle charging stations.
	Citizens understand the impact of air travel and alternatives are easily available.	Outside the scope of OCP.
Materials and products - Using materials from sustainable sources and promoting products which help people reduce consumption.	Sharing resources is easy and accessible in order to reduce consumption of natural materials.	This principle is not addressed directly in the OCP beyond policy direction supporting green building practices. The Climate Plan explores the relationship between local consumption and global impacts with an emissions inventory lens.
	Every material and product is selected for positive social and environmental benefit or for reducing negative impact.	
	Materials and products are not toxic to humans or wildlife at any stage in their lifecycle.	
	A circular economy is supported with upcycling, reuse and recycling prioritized.	
Zero waste - Reducing consumption, re-using and recycling to achieve zero waste and zero pollution.	Reduce wasteful consumption	The OCP contains policies on managing solid waste, working towards zero waste generation, and building green. The OCP recognizes the complementary roles of the CRD (overall program) and the District (targeted incentives/bylaws and corporate leadership) as well as the need for public education. Updating the OCP based on the Climate Plan will provide an opportunity to consider how consumption based emissions relate to OCP policies. A Zero Waste Strategy for Saanich is anticipated to start in late 2022.
	Maximize upcycling, reuse and recycling.	
	Zero waste to landfill.	

Guiding Principles	One Planting Living Goals for Cities and Regions	Alignment with OCP (General Plan)/Opportunities
Zero waste - Reducing consumption, re-using and recycling to achieve zero waste and zero pollution.	Aim for zero pollutants to enter air, water or soil.	Policy direction on supporting regional initiatives to address air quality. Plan also supports low emitting modes of transportation and increasing urban forest cover. Strong environmental framework supported by policies around growth management, public infrastructure and regional collaboration also support this goal. This approach is reinforced by Provincial environmental protection legislation.
Zero carbon energy - Making buildings energy efficient and supplying all energy with renewables.	Buildings and processes are energy efficient compared to a stated local or national benchmark.	The OCP provides a standard for corporate buildings (LEED Silver) and encourages green building practices in private development. The OCP update will incorporate additional language from the Climate Plan which includes targets for 100% renewable energy.
	100% of energy consumed is supplied by non-polluting renewable energy generated onsite or offsite.	The OCP update will incorporate the Climate Plan targets in this area to transition to 100% renewables by 2050. The current OCP includes support for this policy direction in general.
	Vulnerable people are able to reduce fuel costs and adverse impacts on health from poorly heated or ventilated buildings.	Housing is considered a basic need in the OCP. A range of housing options is supported. Working with regional partners to provide more affordable housing is a key strategy. The quality of the housing stock is better addressed through other legislative tools such as the BC Building Code.

APPENDIX B | Doughnut Economics/Thriving Cities vs. Sannich OCP

Dimensions used for the analysis are based on the 'City Profile' methodology developed for the three pilot cities participating in the Thriving City Initiative (Amsterdam, Philadelphia, Portland). Communities completing a City Profile would modify/adapt these dimensions to better reflect their local context. Local relevance is more important than comparability.

Local - Social Lens: What would it mean for the people of the city thrive?

Healthy - with nutritious food, clean water, good health, and decent housing	Food	OCP recognizes food security as a basic need and includes policies to protect agricultural land and support sustainable food production.
	Water	Access to clean drinking water is managed regionally with policy direction provided as part of the Public Infrastructure section. Includes policies around monitoring groundwater in Rural Saanich (source for properties on private wells). Education efforts focus on protecting water quality and reducing consumption.
	Housing	Suitable and affordable housing is recognized as a basic need. The OCP provides policy direction for a diverse range of housing options in Saanich. The region as a whole however is facing a housing affordability crisis. The recently adopted Housing Strategy (and implementation plan) will support work to improve access to housing for Saanich residents. The Strategic OCP Update will incorporate this policy work and provide more direction for 'missing middle' infill policies .
	Health	OCP recognizes a holistic approach to community health in its values and introductory language for the Social Well-being and Public Health & Safety sections. Link made to the role of parks and recreation facilities. Some aspects of this language could be strengthened (e.g. mental health) within the actual plan policies to reinforce the general intent of these sections. Strong foundation to build on. The Healthy Saanich Advisory Committee is an important resource in supporting this dimension.
Connected - by Internet connectivity, urban mobility, a sense of community, and access to culture	Connectivity	Internet connectivity is largely outside the scope of municipal jurisdiction. The OCP provides language encouraging utility providers to follow best practices when installing equipment. The Zoning Bylaw regulates land uses associated with installing telecommunications equipment. Consider incorporating language around telecommunications infrastructure as part of the OCP update.

Connected - by Internet connectivity, urban mobility, a sense of community, and access to culture	Community	The Social Well-being section recognizes the importance of fostering a sense of belonging amongst residents. Community values and policies provide direction around supporting community involvement, volunteerism, civic affairs, and partnerships to foster a stronger sense of community.
	Mobility	Many areas of Saanich are car dependent with single family housing as the dominant land use. OCP policies support walkable complete communities. OCP policy also supports public transit and car-sharing. The strategic update will look at strengthening the link between transportation and land use to support walkable neighbourhoods. It will also incorporate the Active Transportation Plan, E-Mobility Strategy, and Transit Future Network
	Culture	Policy direction is included around Arts & Culture as part of Social Well-being section. Language in pre-amble considers these elements intrinsic to community identity, liveability and diversity. Plan includes policies to protect heritage. More content required on First Nations communities and culture and Saanich's commitment to reconciliation.
Enabled - with good education, decent work, sufficient income, and access to affordable energy	Jobs	OCP recognizes "opportunities to earn a living" as a basic need. It provides policy direction to support employment and a strong local/regional economy. Economic Vibrancy is identified as one of the three pillars forming the foundation of the OCP. Policies apply a holistic lens recognizing the importance of mobility, support services, and housing in supporting a strong local labour market. Other components consider include streamlining regulatory processes, supporting diversification, protecting industrial land, directing growth to Centres/Villages, and maintaining relationships with the business community. A number of policies call for regional collaboration.
	Income	
	Education	OCP provides policy direction for 'Schools, Knowledge Centres, and Institutional' uses. Primary focus of these policies is on land use implications and impacts on neighbouring uses. Limited language around the importance of standard education programs. Policies linked with local school districts address recreation, joint-use agreements, public education, and priorities such as arts and culture and active living.
Enabled - with good education, decent work, sufficient income, and access to affordable energy	Energy	Energy policies are focused around reducing greenhouse gas emissions. Policy direction is included in the OCP dealing with the placement and installation of utilities infrastructure. Energy affordability is outside the scope of municipal governments.

Empowered - with political voice, social equity, equality in diversity (including gender and racial equality,) and peace and justice	Peace & Justice	The OCP does not address these aspects.
	Social Equity	Policies around social well-being, basic needs, and urban design/accessibility speak to social equity. Further work to review this section and other OCP policies with a focus on modernizing language and where appropriate incorporating best practices or identifying future areas of work is recommended as part of the OCP update.
	Political Voice	OCP recognizes the importance of involving citizens in civic affairs (and providing a range of opportunities to support this). Policy directs civic buildings be located in Centres and Villages as part of creating complete communities.
	Equality & Diversity	Values include language around providing opportunities for people of diverse backgrounds (including ethnic, cultural, income, abilities, and gender). Further work to review the Social Well-being section and other OCP policies with a focus on modernizing language and where appropriate incorporating best practices or identifying future areas of work is recommended as part of the OCP update.

Local - Ecological Lens: What would it mean for the city to thrive within its natural habitat?

Water Provisioning	Access to clean drinking water is managed regional with policy direction provided as part of the Public Infrastructure section. Includes policies around monitoring groundwater in Rural Saanich (source for properties on private wells). Education efforts focus on protecting water quality and reducing consumption. OCP supports an integrated approach to watershed management.
Air Quality Regulation	Policy direction on supporting regional initiatives to address air quality. Plan also supports low emitting modes of transportation and increasing urban forest cover. Strong environmental framework supported by policies around growth management, public infrastructure and regional collaboration. This approach is reinforced by Provincial environmental protection legislation.
Temperature Regulation	Strong policies around protecting and increasing urban forests in the OCP. Urban design policies speak to working with local topography and designing buildings to reduce energy use.
Energy Harvesting	The OCP provides policy direction around green building practices. Additional direction is provided in the Climate Plan. The OCP update will incorporate these findings. Providing land for larger scale institutional energy harvesting is not considered in the OCP.
Biodiversity Support	The OCP manages and directs growth. While it includes policies around containing growth within the Urban Containment Boundary and protecting sensitive ecosystems and biodiversity, additional growth will put pressure on the natural environment. Policy support exists for linking environmentally sensitive areas and green spaces through greenways. The greenways support both biodiversity and recreation.
Erosion Protection	The OCP provides strong direction for environmental protection, including respecting ecological processes and supporting urban forests. Erosion protection during construction are addressed at the site development/building permit stage.
Carbon Sequestration	OCP stresses the importance of urban forests and reducing carbon emissions. It does not make a clear link between these two components. More recent work focused on these issues, e.g. the Urban Forest Strategy and Climate Plan, do make this link however. Opportunity exists to clarify this link as part of the Strategic OCP Update.

Attachment D

Council Motion – One Planet Framework

1420-30
HSAC

CONVERSATIONS FOR A ONE PLANET REGION

Memo from the Healthy Saanich Advisory Committee dated September 15, 2021. To recommend that Council broaden their existing commitment to a Climate Action Plan and build on their ongoing work on a Resilient Saanich initiative and related issues (including Healthy Saanich itself) by expanding their scope of action and creating a One Planet Saanich Action Plan.

MOVED by Councillor Taylor and Seconded by Councillor Mersereau: “That:

WHEREAS the District of Saanich is supporting the One Planet Saanich Initiative as part of an international network, and;

WHEREAS this initiative is about the wellbeing of people, communities and the planet, community connection and engagement, inclusion and social justice;

THEREFORE BE IT RESOLVED that Saanich Council broaden its existing commitment to a Climate Action Plan and building on ongoing work on a Resilient Saanich initiative and related issues, including Healthy Saanich itself, by expanding the scope of action and creating a One Planet Saanich Action Plan.”

Council discussion ensued with the following comments:

- This is important and significant work.
- It is important to get feedback from staff on how to move forward with the work and what work is currently underway.

In response to questions from Council, the CAO stated:

- Staff could provide further information on the implications of doing this work.

MOVED by Councillor Plant and Seconded by Councillor Chambers: “That the item, One Planet Region, be referred to staff to report on implications on existing plans and implementation actions underway.”

Council discussion ensued with the following comments:

- There is a need to find out where Saanich is on various climate initiatives, recognize what has been done and identify gaps.

The Motion to Refer was CARRIED

Adjournment

On a motion from Councillor Mersereau, the meeting adjourned at 11:49 p.m.

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MAYOR