# DISTRICT OF SAANICH MINUTES OF THE COUNCIL MEETING HELD IN COUNCIL CHAMBERS SAANICH MUNICIPAL HALL, 770 VERNON AVENUE

### MONDAY, APRIL 11, 2016 AT 7:00 P.M.

Present: Chair: Mayor Atwell

Councill: Councillors Brice, Brownoff, Derman, Haynes, Murdock, Plant, Sanders

and Wergeland

Staff: Paul Thorkelsson, Chief Administrative Officer; Carrie MacPhee, Director

of Legislative Services; Sharon Hvozdanski, Director of Planning; Harley Machielse, Director of Engineering; Donna Dupas, Legislative Manager;

and Lynn Merry, Senior Committee Clerk

### Minutes ADOPTION OF MINUTES

MOVED by Councillor Brice and Seconded by Councillor Derman: "That Council adopt the minutes of the March 14, 2016 Council and Committee of the Whole meetings, the March 15, 2016 Special Committee of the Whole meeting and the March 16, 2016 Special Council meeting."

CARRIED

### 2870-30 Miller Avenue

### 728 MILLER AVENUE - REZONING TO RS-6 AND RS-10

Final Reading of the "Zoning Bylaw, 2003, Amendment Bylaw, 2016, No. 9373" and approval of an exemption from the minimum 10% perimeter road frontage requirement for proposed Lot 1. Rezoning from A-1 (Rural) zone to RS-6 (Single Family Dwelling) and RS-10 (Single Family Dwelling) zones for the purpose of subdivision to create one additional lot for single family dwelling use.

MOVED by Councillor Derman and Seconded by Councillor Wergeland: "That Bylaw No. 9373 be adopted by Council and the Seal of the Corporation be attached thereto."

CARRIED

MOVED by Councillor Derman and Seconded by Councillor Haynes: "That Council approve an exemption from the minimum 10% perimeter road frontage requirement under Section 512(2) of the *Local Government Act* on proposed Lot 1 of a subdivision of Lot A, Section 97, Lake District, Plan 19206 (728 Miller Avenue)."

**CARRIED** 

### PUBLIC INPUT ON COUNCIL AGENDA ITEMS

Public Input on Council Agenda Items

2720-30 Vernon Avenue

- J. Schmuck, on behalf of the Quadra Cedar Hill Community Association: 832 Vernon Avenue Disposition of Municipal Land:
- This is an opportunity to plan for future generations; community amenities should be considered for the property including the creation of a public gathering place, relocation of the Emily Carr Branch Library, construction of a seniors centre or an auditorium/meeting room.

1310-40 CRD K. Harper, Bonair Place:

CRD Bylaw No. 4058, Capital Regional District Climate Action and Adaptation Service Establishment Bylaw, 2008, Amendment Bylaw No. 1, 2016:

- A business case was not provided that would explain the up to 50% increase in the maximum allowable requisition; there is no explanation as to changes to programs or delivery.
- The Capital Regional District should be asked to provide detailed information when they request increases in funding.

### RESOLUTIONS FOR ADOPTION

1310-40 CRD

## CRD BYLAW NO. 4058, CAPITAL REGIONAL DISTRICT CLIMATE ACTION AND ADAPTATION SERVICE ESTABLISHMENT BYLAW, 2008, AMENDMENT BYLAW NO. 1, 2016

Postponed from the March 14, 2016 Council meeting. Request from the Capital Regional District (CRD) that Council review the amended bylaw and give consent to the adoption of the bylaw in accordance with Section 346 of the Local Government Act.

G. Harris, Senior Manager, Environmental Protection, CRD, stated:

- The increase in requisition is for program delivery funding; the CRD supports corporate commitments for the Climate Action Charter, supports the services around adaptation and mitigation of greenhouse gases, assists municipalities with climate action projects and conducts public outreach.

In response to questions from Council, Mr. Harris stated:

- The program has grown beyond the maximum amount that may be requisitioned; the increase would provide for future growth and allow the CRD to meet corporate commitments.
- The basic requisition maintains 1.5 full time equivalents (FTEs) that support the program.
- The CRD works with funding partners to develop programs; since 2010, the CRD has leveraged over \$850,000 in external funding and grants.
- The Climate Action Program Annual Report, work plans and service plans quantifies and identifies projects that are being worked on.

MOVED by Councillor Derman and Seconded by Councillor Sanders: "That Council consent to the adoption of the Capital Regional District Bylaw No. 4058, Capital Regional District Climate Action and Adaptation Service Establishment Bylaw, 2008, Amendment Bylaw No. 1, 2016, in accordance with Section 346 of the *Local Government Act*."

Councillor Derman stated:

- The increase to the maximum allowable requisition allows the program to continue to grow; Saanich is fortunate to have staff dedicated to climate change initiatives.
- The CRD provides support to smaller municipalities; increased opportunities to consider adaptation and mitigation are justifiable.

### Councillor Sanders stated:

- The support offered by the CRD to municipalities is valuable; the increase to the maximum allowable is worthwhile.

In response to questions from Council, Mr. Harris stated:

- The requisition allowable in the bylaw is below what is needed to maintain the program; Carbon Tax Rebate Incentive Program (CARIP) funds have been used in the last year to meet budget requirements for the program.
- The CRD approved a 2% budget increase which would mean an increase of approximately \$5,700 for Saanich.

### Councillor Plant stated:

- Climate change mitigation is supportable.

### Councillor Hayne stated:

- Details on how the funds are being used and the benefits of the programs would be appreciated; there is a need to show that duplication of services and programs is not taking place.

### Councillor Murdock stated:

- A centrally coordinated function that works collaboratively within the region is appreciated; he looks forward to seeing progress reporting in the future.

### Councillor Brownoff stated:

- A key component of the program is providing support to smaller municipalities; the CRD is committed to the BC Climate Action Charter.
- Further discussion on increases to funding would be discussed through the CRD budget process.

### Councillor Brice stated:

- There should be rigor when considering an increase in the allowable requisition.

In response to questions from Council, Mr. Harris stated:

- The 2015 Climate Action Program Annual Report should be available in June.
- He is willing to provide further details on the program at a future Council meeting.

### Mayor Atwell stated:

- Supporting smaller communities who do not have funding for climate action programs is appreciated.
- A bulleted list of accomplishments would be helpful.

The Motion was then Put and CARRIED

1410-04 Report – Legislative Services

xref: 2720-30 Vernon Avenue

### 832 VERNON AVENUE - DISPOSITION OF MUNICIPAL LAND

Report from the Director of Legislative Services dated March 29, 2016 recommending that Council declares Lot 12, Block 2, Section 33, Victoria District, Plan 1375 (832 Vernon Avenue) surplus to municipal needs; authorizes staff to offer the property at a nominal rate to BC Housing Management Commission (BCHMC) for inclusion in the Nigel Valley redevelopment; and to include conditions that any transfer of the property to BCHMC is subject to future rezoning and BCHMC undertaking a public consultation process.

MOVED by Councillor Haynes and Seconded by Councillor Brice: "That Council:

- 1. Declares Lot 12, Block 2, Section 33, Victoria District, Plan 1375 (832 Vernon Avenue) surplus to municipal needs;
- 2. Authorizes staff to offer Lot 12, Block 2, Section 33, Victoria District, Plan 1375 (832 Vernon Avenue) at a nominal rate to BC Housing Management Commission (BCHMC) for inclusion in the Nigel Valley redevelopment; and
- 3. Directs staff to include, in addition to other conditions for the potential transfer of Lot 12, Block 2, Section 33, Victoria District, Plan 1375 (832 Vernon Avenue) to BCHMC, conditions that any transfer is subject to further rezoning and BCHMC undertaking a public consultation process."

In response to questions from Council, the Director of Legislative Services stated:

- A nominal fee is historically between \$1.00 and \$10.00; there is a need for additional social housing units.
- Habitat for Humanity provides entry level market housing and owners can sell the homes at will.
- Community amenities generally come through private development; doubling the number of social housing units could be considered a community amenity.
- The next step would be to enter into a purchase and sale agreement with BC Housing; a public consultation process would be undertaken.
- During the rezoning application process, further discussion could take place in relation to amenities.

### Councillor Derman stated:

 Additional social housing units is desirable; there may be ways to have amenities included in the development application.

### Councillor Murdock stated:

- The potential use and redevelopment of the property is commendable.

The Motion was then Put and CARRIED

1410-04 Report – Legislative Services

xref: 2720-30 Cordova Bay Road

### 700 BLOCK CORDOVA BAY ROAD – DISPOSITION OF MUNICIPAL LAND

Report from the Director of Legislative Services dated March 29, 2016 recommending that Council declares Lot 2, Section 42, Lake District, Plan VIP67193 (700 Block Cordova Bay Road) surplus to municipal needs; authorizes staff to offer the property for sale through a public proposal call which advises prospective purchasers that any sale will be subject to appropriate conditions, including future rezoning and the purchaser undertaking a public consultation process; and reserves the right to reject any and all offers received in response to the public proposal call for the property.

MOVED by Councillor Derman and Seconded by Councillor Brice: "That Council:

 Declares Lot 2, Section 42, Lake District, Plan VIP67193 (700 Block Cordova Bay Road) surplus to municipal needs;

2. Authorizes staff to offer Lot 2, Section 42, Lake District, Plan VIP67193 (700 Block Cordova Bay Road) for sale through a public proposal call which advises prospective purchasers that any sale will be subject to appropriate conditions, including future rezoning and the purchaser undertaking a public consultation process; and

3. Reserves the right to reject any and all offers received in response to the public proposal call for Lot 2, Section 42, Lake District, Plan VIP67193 (700 Block Cordova Bay Road)."

CARRIED

1410-04 Report – Legislative Services

xref: 2720-30 Alderwood Street

### 1649 ALDERWOOD STREET - DISPOSITION OF MUNICIPAL LAND

Report from the Director of Legislative Services dated March 29, 2016 recommending that Council declares Lot 22, Section 56, Victoria District, Plan 18261 (1649 Alderwood Street) surplus to municipal needs; authorizes staff to enter into negotiations with the owners of 1715 Blair Avenue and the owners of 1647 Alderwood Street for the sale of all or a portion of 1649 Alderwood Street; and direct staff to include conditions for a potential sale of all or a portion of the property at Lot 22, Section 56, Victoria District, Plan 18261 (1649 Alderwood Street), conditions that any sale is subject to future rezoning and/or subdivision and/or consolidation, and the purchaser(s) undertaking a public consultation process.

MOVED by Councillor Wergeland and Seconded by Councillor Haynes: "That Council:

- 1. Declares Lot 22, Section 56, Victoria District, Plan 18261 (1649 Alderwood Street) surplus to municipal needs;
- 2. Authorizes staff to enter into negotiations with the owners of 1715 Blair Avenue and the owners of 1647 Alderwood Street for the sale of all or a portion of Lot 22, Section 56, Victoria District, Plan 18261 (1649 Alderwood Street); and
- 3. Directs staff to include, in addition to other conditions for the potential sale of all or a portion of Lot 22, Section 56, Victoria District, Plan 18261 (1649 Alderwood Street), conditions that any sale is subject to future rezoning and/or subdivision and/or consolidation, and the purchaser(s) undertaking a public consultation process."

Mayor Atwell stated:

- Correspondence was received from the Quadra Cedar Hill Community Association that states the Association supports the proposed disposition of the land.

The Motion was then Put and CARRIED

1410-04 Report – Engineering

xref: 5170-20
Provincial Funding
for Lansdowne
Road Bike Lanes

### **BIKEBC PROGRAM GRANT APPLICATION**

Report from the Director of Engineering dated April 1, 2016 recommending that Council endorse an application to the Provincial Government BikeBC program for Phase II of the Lansdowne Road Bike Lanes project.

MOVED by Councillor Haynes and Seconded by Councillor Brice: "That Council support an application to the Provincial Government BikeBC program for Phase II of the Lansdowne Road Bike Lanes project."

In response to questions from Council, the Director of Engineering stated:

- BikeBC allows for grants of up to 50% of project costs to a maximum amount of \$500,000; grant money would be available after project completion.
- A 15% contingency has been built into the project.
- Staff have been working with Camosun College and Lansdowne Middle School on easement and dedication work; both schools believe that the bike lane project will increase bicycle and pedestrian safety in the area.
- Phase II extends the bike lanes and multi-use trail that currently ends at Dean Avenue; the multi-use trail will continue behind the heritage wall at Camosun College.
- Municipal funds are available to complete Phase II should the funding request be denied; if the grant is approved, municipal funds could be used for other capital infrastructure projects.

### Councillor Murdock stated:

- He supports the application for grant funding.

### Councillor Derman stated:

- The Bicycle and Pedestrian Mobility Advisory Committee supports the application.

### Councillor Haynes stated:

- Staff are to be commended for their initiative in seeking a grant.

### The Motion was then Put and CARRIED

### RECOMMENDATIONS FROM COMMITTEES

### 2150-20 Walter Avenue

### COMMITTEE OF THE WHOLE – REMOVAL OF 574 WALTER AVENUE FROM THE SAANICH HERITAGE REGISTRY

Recommendation from the February 15, 2016 Committee of the Whole meeting that Council approve the removal of 574 Walter Avenue from the Saanich Heritage Registry.

MOVED by Councillor Derman and Seconded by Councillor Wergeland: "That Council:

- a) Approve the removal of 574 Walter Avenue from the Saanich Heritage Registry:
- b) Direct staff to advertise the dwelling for sale with moving costs to be incurred by the purchaser. In the event that no purchaser comes forward within 30 days of the advertisement, staff shall remove the house and any other improvements from the property;
- c) Direct staff to make the site safe and undertake periodic maintenance as needed;
- d) Undertake the necessary steps to rezone the property from RS-6 (Single Family Dwelling) zone to P-4N (Natural Park) zone; and
- e) Direct staff to establish and operate the land as a natural park with only modest and discrete improvements based on a tightly scoped park planning process."

**CARRIED** 

1420-30 LGBTQ Sub-Committee

### HEALTHY SAANICH ADVISORY COMMITTEE - RECOMMENDATIONS FROM THE LGBTQ SUB-COMMITTEE

Recommendations from the February 24, 2016 Healthy Saanich Advisory Committee recommending that Council consider:

- 1. Safe and welcoming signage at Saanich owned buildings;
- 2. Sensitivity Training;
- 3. Diversity in Saanich produced marketing and advertising material and use of gender neutral language;
- 4. Pride and Trans flags; and
- 5. All Body Swim.

It was the consensus of Council to consider each recommendation separately to provide discussion on the merits of each recommendation.

### Councillor Plant stated:

 In relation to signage, a vinyl sticker or placard with a statement that Saanich buildings are welcoming and safe for members of the LBGTQ community should be considered.

#### Councillor Brice stated:

- A staff report which includes best practices of other municipalities would be helpful; consistency in messaging is necessary.

In response to questions from Council, the Chief Administrative Officer stated:

- Saanich buildings currently have signage to welcome members of the community; having a clear intent or specific direction may be useful.

### Councillor Wergeland stated:

- Municipal buildings should be safe and welcoming to all members of the community.

### Councillor Havnes stated:

- The LGBTQ community may feel that they need signage to feel a sense of safety; a staff report would provide Council with more information; it would be appreciated if a staff report could be provided in a timely manner.

In response to questions from Council, the Chief Administrative Officer stated:

- Having a staff report prepared was not been discussed therefore a time frame cannot be provided; there may be recommendations that can be reviewed quickly and some recommendations that may involve a significant amount of time and resources.
- It may be beneficial to Council to have some more work done at the committee level and have the committee come back with a clear direction.
- Council would make the decision to dedicate staff resources if necessary.

### Councillor Plant stated:

- A staff report may be helpful in providing more information.

### Councillor Sanders stated:

- A staff report would be appropriate; all communities should feel welcome and safe in municipal buildings and staff should be sensitive to all members of the public.
- Using gender neutral language is appropriate.

### Councillor Murdock stated:

- Further information and a clear intent is needed; a staff report would be appreciated and beneficial for Council.

- The sub-committee should be encouraged to do some of the work to generate potential policy outcomes; sensitivity training may already be incorporated in Respectful Workplace training.

MOVED by Councillor Murdock and Seconded by Councillor Haynes: "That the recommendations from the Healthy Saanich Advisory Committee and the Lesbian, Gay, Bisexual, Transgender and Queer (LGBTQ) Sub-Committee be referred to staff to prepare a report, in collaboration with the Healthy Saanich Advisory Committee and the LGBTQ Sub-Committee, to clarify and determine the long term intent of the recommendations."

### Councillor Derman stated:

- A staff report may be beneficial for Council; the need for staff resources should be a consideration.
- Non-discriminatory language should always be used; signage should be inclusive for all communities.
- If there has been instances that staff have not been sensitive, that needs to be addressed; the staff report could include best practices from other municipals.
- The committees should be given the opportunity to provide input into the staff report.

### Councillor Brownoff stated:

- The work the committee has done is appreciated; there are policies in place that may need to be considered in relation to the recommendations.
- There would be financial implications in providing training to the entire organization; Saanich should be known as an inclusive workplace.
- The committees should have further input into the staff report.

### Councillor Haynes stated:

- It is important that all municipal buildings be inclusive; there are already policies in place that recognize our diverse communities.

### Councillor Wergeland stated:

- It is everyone's responsibility to be sensitive and respectful to all communities.

### Councillor Plant stated:

- The policy review should be undertaken as soon as possible so that the Pride and Trans Flags may be flown during Pride Week in July; this is an opportunity to make a political statement and acknowledge the LGBTQ community may feel uncomfortable accessing Saanich facilities.
- A staff report would be appreciated.

In response to questions from Council, the Chief Administrative Officer stated:

- Work on some of the recommendations could be started as they do not have a large impact on resources.

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### Councillor Brice stated:

 A staff report would provide further information and showcase what Saanich is doing now; it is important to ensure that what would be done is meaningful and not tokenism.

### Councillor Sanders stated:

- It is important that what is done is meaningful; a wholesome process is needed.
- A staff report considering all recommendations would be appreciated.

### Councillor Derman stated:

- He favours a staff report considering all the recommendations of the subcommittee; it is important to reiterate that Saanich welcomes all groups and does not tolerate discrimination.

In response to questions from Council, the Chief Administrative Officer stated:

- A comprehensive report may provide Council with a broader understanding of the intent of the recommendations.

### Councillor Murdock stated:

 Signage should be representative of a holistic review; it is the hope that gender neutral language is already being used and that the policy review could be done in a timely manner so that the flags may be flown during Pride Week.

### Councillor Plant stated:

- There will be another report with recommendations coming forward from the sub-committee.

### Mayor Atwell stated:

- It is important to ensure that the sub-committee has the resources that they need and that Council makes best use of time to get things accomplished.

### The Motion was then Put and CARRIED

In Camera Motion

MOVED by Councillor Derman and Seconded by Councillor Haynes: "That in accordance with Section 90 (1) (a) of the *Community Charter*, the following meeting be closed to the public as the subject matters being considered relate to personal information about an identifiable individual who holds or is being considered for a position as an officer, employee or agent of the municipality or another position appointed by the municipality."

**CARRIED** 

Adjournment	On a motion from Councillor Brownoff, the meeting adjourned at 8:57 pm.

**MAYOR** 

I hereby certify these Minutes are accurate.

MUNICIPAL CLERK

THE FOLLOWING WAS REPORTED FROM THE "IN CAMERA" COUNCIL MEETING HELD ON DECEMBER 8, 2015

### 2710-40 Glanford Avenue

### 3976 GLANFORD AVENUE - PROPOSED ACQUISITION

"That Council approve the acquisition of a portion of Lot 1, Section 50, Victoria District, Plan 111579 (3976 Glanford Avenue) on the terms negotiated."

THE FOLLOWING WAS REPORTED FROM THE "IN CAMERA" COUNCIL MEETING HELD ON MARCH 23, 2015

### 6310-20 Police Building

### POLICE DEPARTMENT - TEMPORARY ACCOMMODATIONS

"That:

- a) Council approve the use of 57 Cadillac Avenue for temporary Saanich Police Department accommodation, including community policing partnerships;
- b) Staff be directed to negotiate with 57 Cadillac Avenue to enter into a lease agreement for the use by the Saanich Police Department; and
- c) The appropriation in the 2015 Financial Plan identified for "police accommodations" be allocated firstly to the upfront costs of upgrading the building and secondly to offset future budget increases for lease and operating costs."